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SAMUEL GINN  
COLLEGE OF ENGINEERING

Research Report for ALDOT Project 930-827

**A STUDY OF THE EFFECTS OF PAVEMENT  
WIDENING, RUMBLE STRIPS, AND RUMBLE  
STRIPES ON RURAL HIGHWAYS IN ALABAMA**

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Prepared for  
Alabama Department of Transportation  
Montgomery, Alabama

January 2016

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<b>1. Report No.</b> FHWA/ALDOT 930-827		<b>2. Government Accession No.</b>		<b>3. Recipient Catalog No.</b>	
<b>4 Title and Subtitle</b> A STUDY OF THE EFFECTS OF PAVEMENT WIDENING, RUMBLE STRIPS, AND RUMBLE STRIPES ON RURAL HIGHWAYS IN ALABAMA				<b>5 Report Date</b> January 2016	
				<b>6 Performing Organization Code</b>	
<b>7. Author(s)</b> Rod E. Turochy and Luana Ozelim				<b>8 Performing Organization Report No.</b> FHWA/ALDOT 930-827	
<b>9 Performing Organization Name and Address</b> Auburn University Highway Research Center Department of Civil Engineering 238 Harbert Engineering Center Auburn, AL 36849				<b>10 Work Unit No. (TRAI5)</b>	
				<b>11 Contract or Grant No.</b>	
<b>12 Sponsoring Agency Name and Address</b> Alabama Department of Transportation 1409 Coliseum Boulevard Montgomery, Alabama 36130-3050				<b>13 Type of Report and Period Covered</b>  Technical Report	
				<b>14 Sponsoring Agency Code</b>	
<b>15 Supplementary Notes</b> Project performed in cooperation with the Alabama Department of Transportation.					
<b>16 Abstract</b> Rumble strips, rumble stripes, pavement widening					
<b>17 Key Words</b>			<b>18 Distribution Statement</b> No restrictions		
<b>19 Security Classification (of this report)</b> Unclassified	<b>20 Security Classification (of this page)</b> Unclassified	<b>21 No. of pages</b> 95	<b>22 Price</b> None.		

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**ALDOT Project 930-827**

Final Report

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## **ACKNOWLEDGEMENTS**

This project was sponsored by the Alabama Department of Transportation and the Federal Highway Administration.

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# 1. INTRODUCTION

## 1.1 Background

Crashes are rare events, as they represent only a very small proportion of the total number of events that occur on the transportation system, and their incidence is a function of a set of events influenced by several factors. Factors that influence crashes are partly deterministic, which can be controlled, and partly stochastic, which are random and unpredictable. (AASHTO, 2010).

A run-off-road collision (ROR), also known as roadway departure event, is a single-vehicle crash that occurs when a vehicle leaves the travel lane and invades the shoulder and strikes one or more objects, such as bridge walls, poles, embankments, guardrails, parked vehicles, and trees. (Neuman et al., 2003). Factors significantly associated with the occurrence of ROR crashes include driver inattention, driver fatigue status, roadway surface conditions, driver alcohol presence, driver's familiarity with the roadway, driver's pre-existing physical or mental health conditions, driver's gender, driver's work-related stress or pressure, and if the driver was in a hurry. (Liu and Ye, 2011).

Roadway departure crashes are frequently severe and account for the majority of highway fatalities in the United States. At a national level, an average of 34,156 fatal crashes occurs every year; 17,991 of these crashes are fatal roadway departure crashes, which represents 52 percent of the fatal crashes in the United States. (FHWA, 2013). At a state level, roadway departures are also high severity crashes. These crashes account for approximately 458 fatalities every year in Alabama. They constitute only 25% of all reported crashes, but 42% of incapacitating injuries and 53% of reported fatalities. This type of crash causes more than half of the state's fatalities and almost half of the most severe crashes. (ALDOT, 2012).

Urban roadways in Alabama experience 73% of all highway crashes, but only 38% of fatal crashes; in other words, most of the crashes occur in urban areas, but crash severities are below average. On the other hand, rural areas account for 27% of all highway crashes, but 62% of fatal crashes. Therefore, rural crashes are generally not as frequent as urban crashes, but are more severe. (ALDOT, 2012).

One way to reduce the chance that a vehicle will leave the roadway is through changes in roadway design, such as increasing curve radius of horizontal curves, installing shoulder rumble strips and stripes, enhancing pavement markings at appropriate locations, and applying skid-resistant pavements. Also, if it is possible to minimize the likelihood of the vehicle crashing into an object or overturning after the vehicle leaves the roadway, fatalities and injuries resulting from a ROR crash can be reduced. Examples of measures that can be applied in these cases are the design of safer slopes and ditches to prevent rollovers, removal or relocation of objects in hazardous locations, and delineation of roadside objects. Safety measures can also be adopted to reduce the severity of the ROR crashes, which can be done by improving the design of roadside hardware, such as bridge rails, and by enhancing the design and application of barrier and attenuation systems, for example. (Neuman et al., 2003).

## **1.2 Motivation of the study**

In an effort to address this particularly frequent and severe crash type, the Alabama Department of Transportation (ALDOT) implemented a policy in February 2006 to widen pavements and install milled-in rumble strips when rural two-lane highways with less than 28 ft of pavement width are resurfaced. On the vast majority of these roadways, little or no hardsurfaced shoulder had previously existed. The policy determined that upon resurfacing, shoulders were to be strengthened, 2 ft of full-depth pavement added on each side of the roadway, and in some cases, rumble strips or stripes were scored into the pavement within the 2 ft shoulder. In practice, this policy was extended to four-lane divided rural roads and paved shoulders widths were in a range from 2 to 4 ft.

The practice of pavement widening, or shoulder wedging, to provide an additional recovery area for errant vehicles leaving the travel lane but prior to leaving the pavement surface is becoming increasingly common in many states. Although this had previously been done in isolated cases in Alabama, this new policy represents a major effort to reduce roadway departure crashes on rural roadways over the next several years.

Due to the level of investment associated with this policy, and its intended safety benefits, a study to quantify the potential benefits is worthy of consideration, and its findings could possibly be used to further support this initiative. The Empirical Bayes (EB) method, as outlined in the *Highway Safety Manual*, the equivalent property damage only (EPDO) analysis, and the benefit-cost analysis are proposed to address safety effectiveness of the countermeasures implemented in Alabama.

## **1.3 Objectives**

The objectives of this study are as follows:

1. Document the state of the practice and results of prior research;
2. Estimate reduction in run-off-road (ROR) crashes, by severity, based on the data, applying both EB and EPDO methods
3. Develop crash modification factors for the following five treatments:
  - Paving 2 to 4 ft of unpaved shoulders on two-lane rural roads;
  - Combined effect of paving 2 to 4 ft of unpaved shoulder and adding rumble strips on two-lane rural roads;
  - Combined effect of paving 2 to 4 ft of unpaved shoulder and adding rumble stripes on two-lane rural roads;
  - Paving 2 to 4 ft of unpaved shoulders on four-lane divided rural roads;
  - Combined effect of paving 2 to 4 ft of unpaved shoulder and adding rumble strips on four-lane divided rural roads;
4. Quantify the benefits and costs of the ALDOT policy;
5. Make recommendations for future application.

#### **1.4 Data Characteristics**

This study provides an analysis of 101 projects representing 678 miles of two and four-lane divided rural roads in Alabama, with shoulder width in a range from 2 to 4 ft. Three treatments are evaluated: pavement widening without scoring, with rumble strips, and with rumble stripes. The five analyzed groups are:

1. Two-lane rural roads: 40 sites with combined paved shoulder and shoulder rumble strips;
2. Two-lane rural roads: 12 sites with combined paved shoulder and shoulder rumble stripes;
3. Two-lane rural roads: 31 sites with paved shoulder
4. Four-lane divided rural roads: 9 sites with combined paved shoulder and shoulder rumble strips;
5. Four-lane divided rural roads: 9 sites with paved shoulder.

The projects included in this study are listed in Tables 1.1 to 1.5 and illustrated in Figures 1.1 to 1.5.

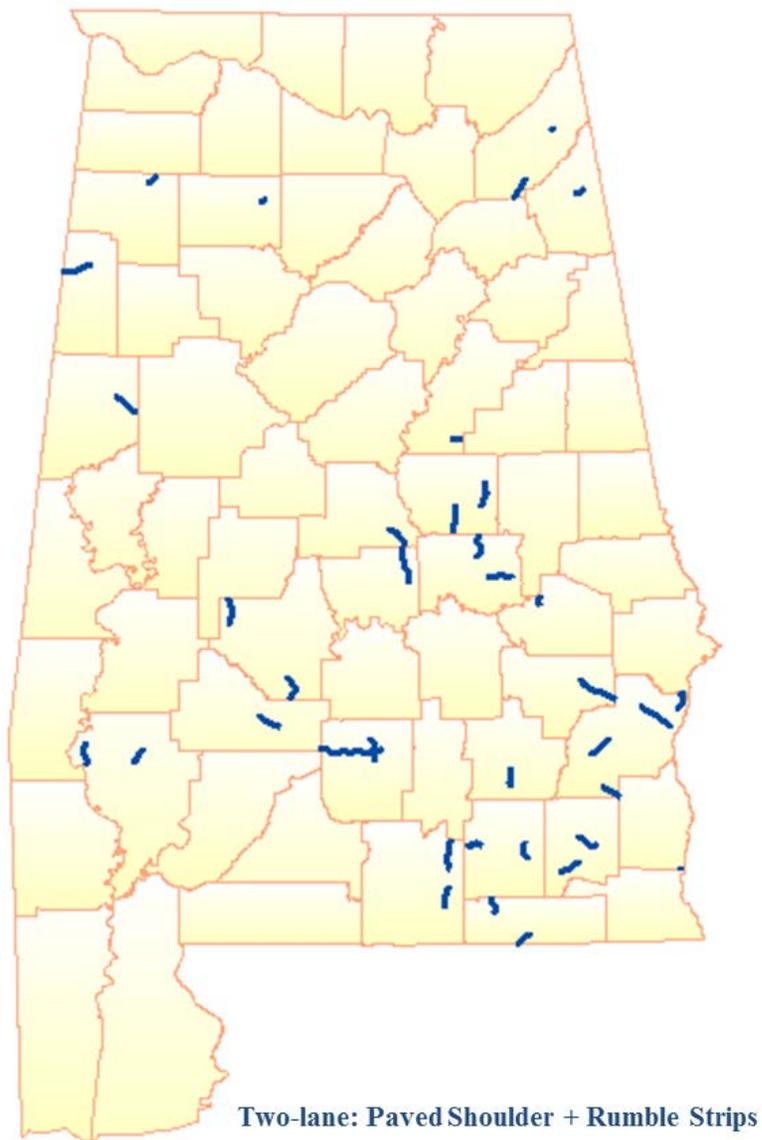
Crash data were analyzed using the software Critical Analysis Reporting Environment (CARE) 9 and CARE 10 (CAPS, 2014). This analysis considered only roadway departure crashes; the Center for Advanced Public Safety (CAPS) at the University of Alabama, which develops CARE, defines a roadway departure crash according to the FHWA Office of Safety Design's Roadway Departure Team criteria: "a roadway departure crash is a non-intersection crash which occurs after a vehicle crosses an edge line, a centerline, or otherwise leaves the traveled way". According to the FHWA criteria, a roadway departure crash occurs when the first harmful event happens when a vehicle runs off the road or crosses a centerline or median and collides with an object. By definition, a head-on crash resulting of a vehicle crossing a centerline or median is also considered a roadway departure crash. For this study, centerline rumble strips were not evaluated as a treatment; therefore, the filter provided by CAPS was modified and only roadway departure crashes where the first harmful event was when the vehicle ran off the road to the right or left were considered. Three years of before treatment implementation data and three years of after data were considered in this analysis. Traffic data were obtained from the ALDOT traffic data website (ALDOT, 2014).

**TABLE 1.1 Group 1: 40 projects with combined paved shoulders and shoulder rumble strips on two-lane rural roads**

<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
6	3	STPAA-HSIP-0003(541)	AUTAUGA	196.00	208.00	12.00	2008	2009
5	3	EB-HSIP-0003(547)	CHILTON	208.20	216.10	7.90	2009	2010
6	5	HSIP-0005(522)	DALLAS	43.00	51.00	8.00	2009	2009
5	6	HSIP-0006(539)	PICKENS	22.00	30.30	8.30	2009	2010
6	6	STPAA-HSIP-0006(534)	BULLOCK	206.00	219.00	13.00	2008	2010
7	6	STPAA-HSIP-0006(537)	BARBOUR	226.00	238.00	12.00	2009	2010
1	7	HSIP-0007(518)	DEKALB	208.24	215.34	7.10	2008	2009
1	7	HSIP-STPAA-0007(528)	DEKALB	231.93	233.41	1.48	2010	2010
7	9	NHF-HSIPF-0009(519)	COVINGTON	12.00	19.00	7.00	2007	2007
7	9	HSIP-0009(526)	COVINGTON	25.00	34.00	9.00	2008	2008
6	9	STPAA-HSIP-0009(520)	ELMORE	131.00	140.00	9.00	2007	2008
4	9	HSIP-0009(531)	COOSA	147.80	156.40	8.60	2009	2009
1	9	NH-HSIP-0009(536)	CHEROKEE	264.60	268.20	3.60	2010	2010
8	10	STPOA-HSIP-0010(519)	WILCOX	83.01	91.25	8.24	2009	2010
6	10	STPAA-HSIP-0010(517)	BUTLER	105.00	123.00	18.00	2008	2009
6	10	99-306-074-010-001	BUTLER	123.00	125.00	2.00	2010	2010
7	10	STPAA-HSIP-0010(525)	BARBOUR	201.00	207.00	6.00	2010	2010
6	14	HSIP-0014(516)	ELMORE	181.00	189.00	8.00	2009	2009
4	21	HSIP-0021(526)	COOSA	179.20	188.30	9.10	2009	2009
7	27	HSIP-0027(508)	GENEVA	0.00	6.00	6.00	2010	2010
7	27	HSIP-0027(503)	DALE	48.00	55.00	7.00	2009	2009
6	49	HSIP-0049(501)	MACON	0.00	4.00	4.00	2008	2009
7	51	STPSA-0051(501)	COFFEE	0.00	6.00	6.00	2008	2008
7	51	STPAA-HSIP-0051(506)	BARBOUR	41.00	49.00	8.00	2009	2010
5	61	STPAA-HSIP-0061(504)	HALE	9.39	18.31	8.93	2008	2009

**TABLE 1.1 (Continued) Group 1: 40 projects with combined paved shoulders and shoulder rumble strips on two-lane rural roads**

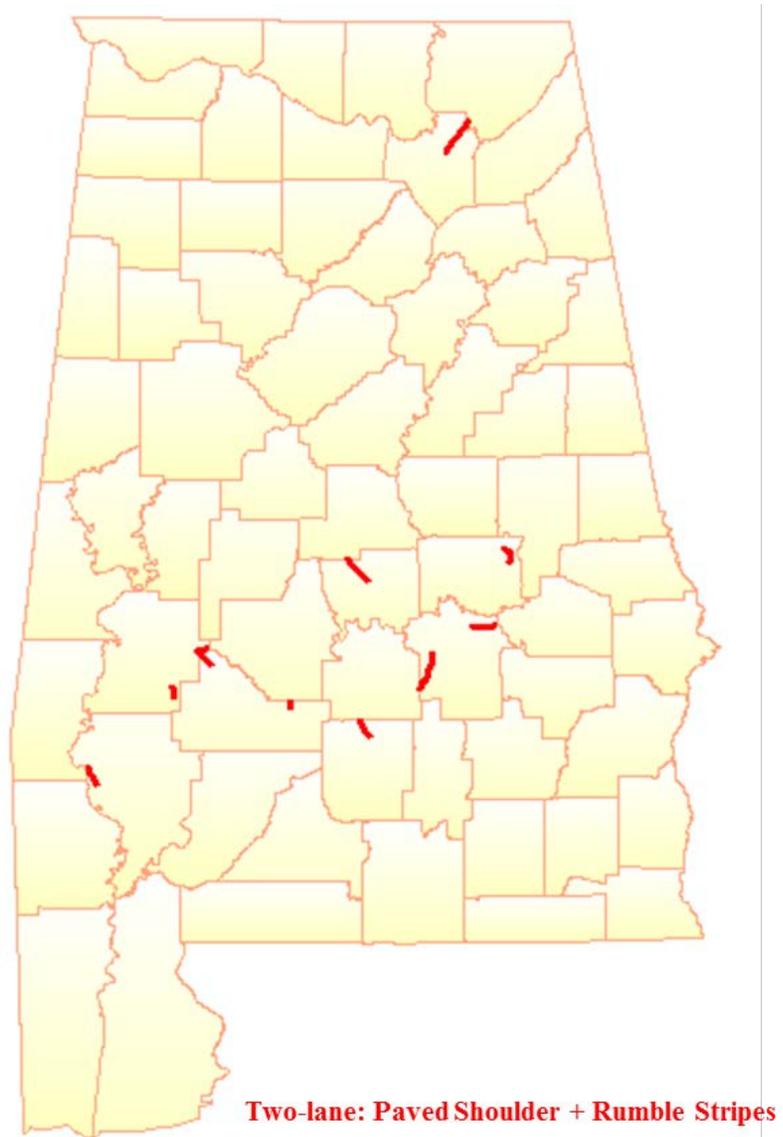
<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
8	69	HSIP-0069(516)	CLARKE	22.57	30.44	7.87	2008	2009
2	74	NHF-HSIPF-0074(516)	WINSTON	54.00	56.82	2.82	2007	2008
7	87	STPAA-HSIP-0087(507)	GENEVA	10.00	16.00	6.00	2009	2009
7	87	STPAA-HSIP-0087(506)	PIKE	53.00	59.00	6.00	2009	2010
6	89	HSIP-0089(501)	DALLAS	3.00	12.00	9.00	2009	2009
7	95	HSIP-0095(500)	HOUSTON	23.00	25.00	2.00	2009	2009
5	118	STPAA-HSIP-0118(507)	LAMAR	0.00	9.21	9.21	2009	2010
7	134	HSIP-0134(502)	DALE	35.00	42.00	7.00	2008	2008
7	141	99-307-162-141-802	COFFEE	4.00	6.00	2.00	2006	2009
4	148	STPOA-HSIP-0148(502)	TALLADEGA	0.50	4.80	4.30	2010	2010
8	154	HSIP-0154(502)	CLARKE	16.14	21.88	5.74	2009	2010
7	165	HSIP-0165(501)	BARBOUR	0.00	6.00	6.00	2008	2009
7	166	STPSA-0166(500)	COFFEE	0.00	5.00	5.00	2008	2009
2	172	99-302-473-172-601	MARION	17.00	20.62	3.62	2006	2007
6	185	99-306-074-690-901	BUTLER	0.00	8.00	8.00	2009	2009



**FIGURE 1.1 Group 1: 40 projects with combined paved shoulders and shoulder rumble strips on two-lane rural roads**

**TABLE 1.2 Group 2: 12 projects with combined paved shoulders and shoulder rumble stripes on two-lane rural roads**

<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
6	3	STPAA-HSIP-0003(532)	MONTGOMERY	160.00	173.00	13.00	2007	2008
6	6	EBF-STPSAF-006(514)	AUTAUGA	115.00	125.00	10.00	2007	2008
6	8	HSIP-0008(545)	MONTGOMERY	145.00	153.00	8.00	2008	2009
8	25	99-308-462-025-606	MARENGO	5.58	10.07	4.49	2006	2007
8	28	HSIP-0028(504)	MARENGO	59.15	65.43	6.28	2008	2008
8	66	HSIP-0066(500)	MARENGO	0.08	4.33	4.25	2007	2008
8	69	HSIP-0069(512)	CLARKE	15.18	22.26	7.07	2007	2008
1	79	STPSA-0079(505)	MARSHALL	71.65	82.20	10.54	2007	2007
1	79	STPAA-HSIP-0079(507)	JACKSON	82.20	83.80	1.61	2007	2008
8	89	STPSA-0089(500)	WILCOX	0.00	3.14	3.14	2007	2007
6	229	EB-HSIP-0229(505)	ELMORE	16.00	23.00	7.00	2008	2009
6	263	EB-STPSA	BUTLER	0.00	7.00	7.00	2006	2007



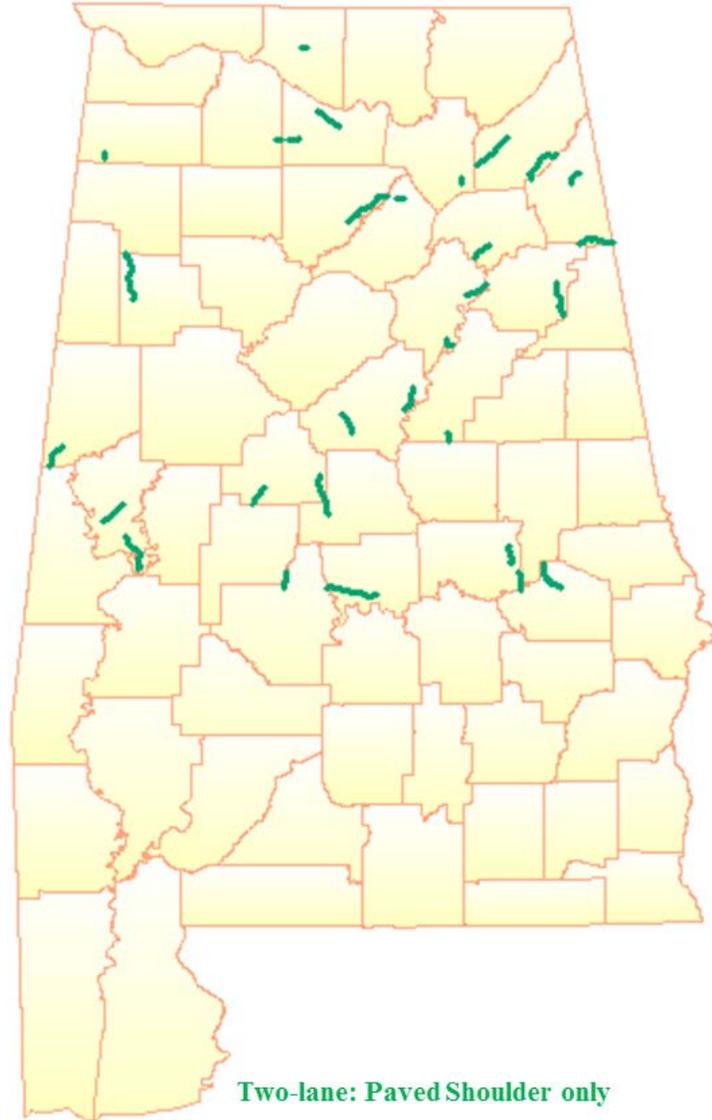
**FIGURE 1.2 Group 2: 12 projects with combined paved shoulders and shoulder rumble stripes on two-lane rural roads**

**TABLE 1.3 Group 3: 31 projects with paved shoulders on two-lane rural roads**

<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
3	3	EB-STPSA	SHELBY	245.67	252.45	6.78	2006	2007
5	5	HSIP-0005(518)	BIBB	76.74	83.10	6.36	2008	2008
5	7	99-305-323-007-601	GREENE	34.12	41.99	7.88	2006	2006
4	9	STPAA-HSIP-0009(522)	CALHOUN	219.30	230.15	10.85	2008	2010
5	13	NHF-HSIPF-0013(541)	GREENE	138.63	150.00	11.37	2007	2009
6	14	99-306-015-014-601	AUTAUGA	126.00	142.00	16.00	2006	2006
5	17	STPAA-HSIP-0017(523)	PICKENS	175.34	182.46	7.12	2008	2010
2	19	99-302-302-019-601	FRANKLIN	25.00	27.08	2.08	2007	2007
4	21	HSIP-0021(520)	TALLADEGA	204.50	207.40	2.90	2008	2009
3	25	STPSA	SHELBY	139.10	147.18	8.08	2006	2007
1	25	HSIP-0025(516)	ETOWAH	207.29	212.89	5.60	2008	2008
1	34	0034(500)	ESCAMBIA	0.90	4.69	3.79	2006	2007
2	36	99-302-402-036-601	LAWRENCE	9.00	10.88	1.88	2006	2006
2	36	99-301-521-036-602	MORGAN	13.00	16.25	3.25	2006	2006
2	67	99-301-521-067-802	MORGAN	28.00	35.67	7.67	2006	2006
1	68	STPAA-HSIP-0068(502)	CHEROKEE	41.30	46.04	4.74	2008	2008
1	74	NH-STPSA	CULLMAN	92.65	95.80	3.15	2006	2007
1	74	RECAF-HSIPF-0074(518)	BLOUNT	98.52	101.00	2.48	2008	2009
1	74	EBF-STPSAF	CHEROKEE, CLEBURNE	159.86	170.86	11.00	2006	2008
1	75	RECA-HSIP-0075(513)	DEKALB	65.20	77.80	12.60	2008	2009
1	91	99-301-224-091-703	CULLMAN	25.18	38.16	12.98	2006	2007
2	99	STPAA-HSIP-0099(503)	LIMESTONE	2.00	3.56	1.56	2010	2010
5	107	HSIP-0107(500)	FAYETTE	0.00	15.94	15.94	2008	2008
5	139	99-305-114-139-602	CHILTON	0.00	3.46	3.46	2006	2006

**TABLE 1.3 (Continued) Group 3: 31 projects with paved shoulders on two-lane rural roads**

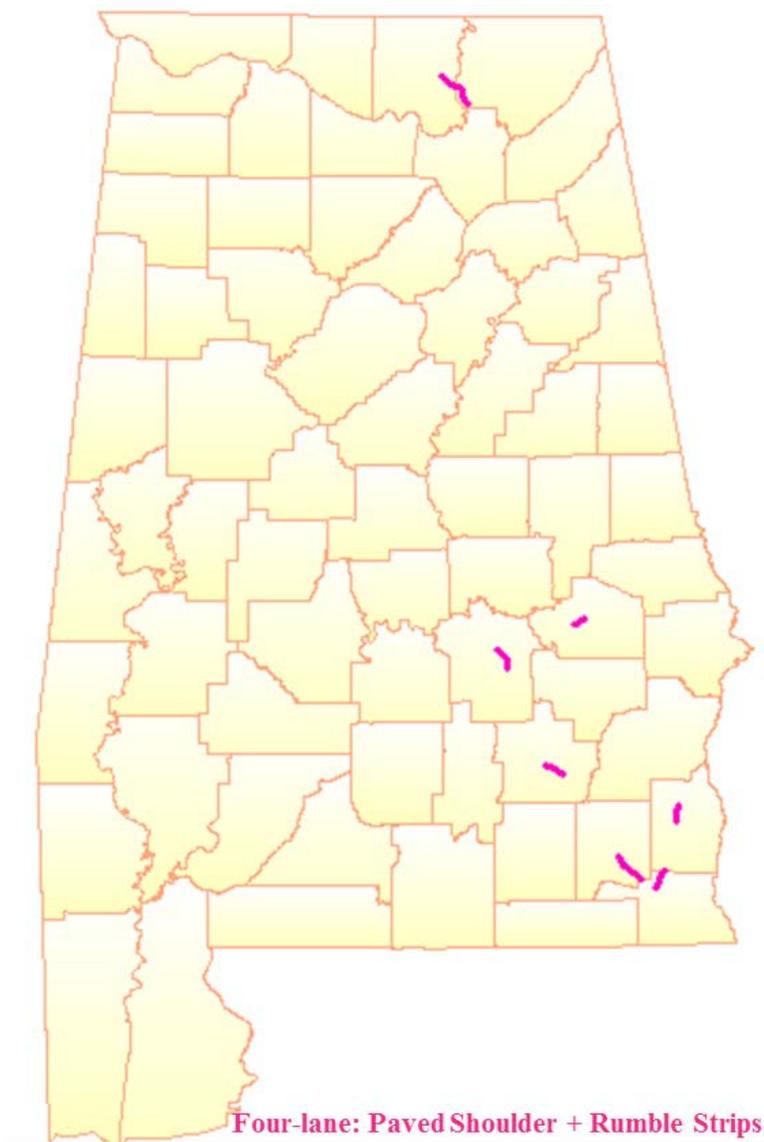
<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
5	139	99-305-044-139-601	BIBB	3.46	12.58	9.13	2006	2007
1	144	STPAA-HSIP-0144(500)	ST. CLAIR	10.17	17.00	6.83	2010	2010
1	176	STPSA	DEKALB	0.00	13.67	13.67	2006	2008
6	199	HSIP-0199(500)	MACON	0.03	10.22	10.19	2008	2009
1	205	HSIP-0205(504)	MARSHALL	4.80	6.80	2.00	2008	2010
6	219	EB-STPSA	DALLAS	6.00	11.00	5.00	2007	2007
6	229	EB-STPSA-0229(502)	ELMORE	2.00	17.00	15.00	2007	2010



**FIGURE 1.3 Group 3: 31 projects with paved shoulders on two-lane rural roads**

**TABLE 1.4 Group 4: 9 projects with combined paved shoulders and shoulder rumble strips on four-lane rural roads**

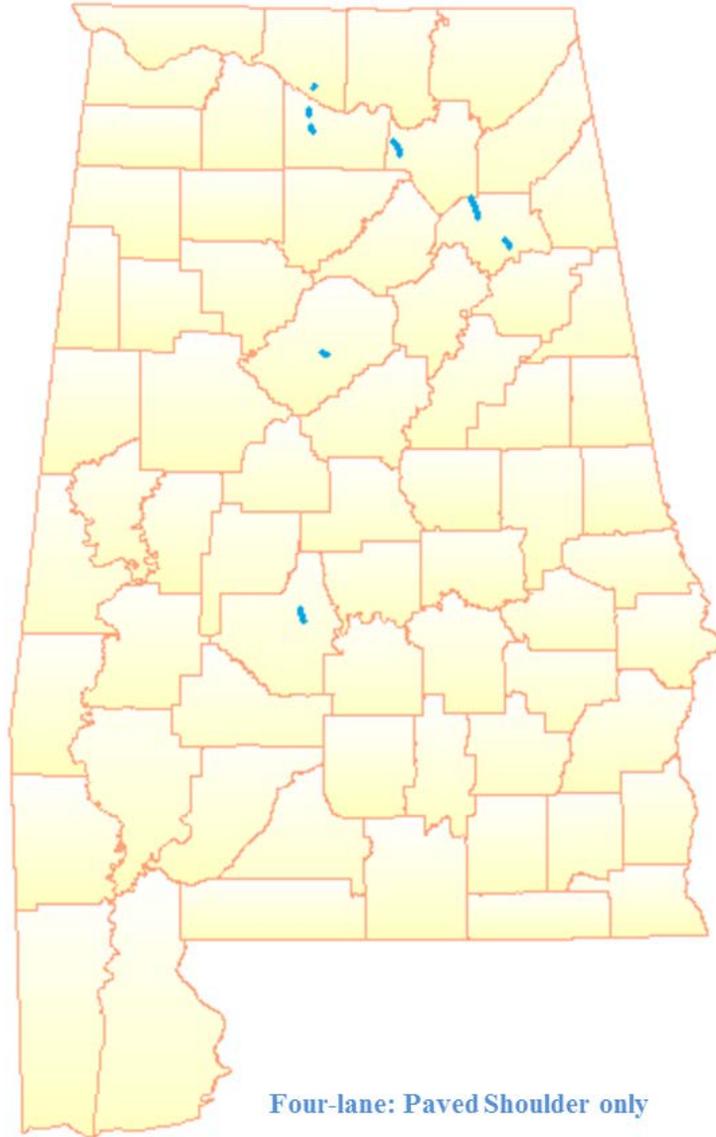
<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
7	1	NHF-HSIPF-0001(535)	HOUSTON	17.00	23.00	6.00	2008	2008
7	1	NHF-HSIPF-0001(532)	HENRY	38.00	43.00	5.00	2007	2008
1	2	HSIPF-NHF-0002(532)	MADISON	108.60	114.20	5.60	2008	2009
1	2	NHF-HSIPF-0002(530)	JACKSON	114.20	121.04	6.84	2008	2009
6	6	EBF-STPSAF-0053(520)	MONTGOMERY	164.00	171.00	7.00	2008	2009
6	8	STPAA-HSIP-0008(551) (WB)	MACON	167.00	171.00	4.00	2009	2009
7	10	EBF-STPSAF	PIKE	172.00	178.00	6.00	2006	2007
7	53	NHF-HSIPF-0053(528)	HOUSTON	27.00	32.00	5.00	2008	2008
7	53	NHF-STPSAF-0053(525)	DALE	32.00	37.00	5.00	2007	2008



**FIGURE 1.4 Group 4: 9 projects with combined paved shoulders and shoulder rumble strips on four-lane divided rural roads**

**TABLE 1.5 Group 5: 9 projects with paved shoulders on four-lane rural roads**

<b>Division</b>	<b>Route number</b>	<b>Project number</b>	<b>County</b>	<b>Begin MP</b>	<b>End MP</b>	<b>Segment Length (mi)</b>	<b>Year started</b>	<b>Year finished</b>
1	1	STPOA-HSIP-0001(541)	ETOWAH	255.95	258.45	2.50	2009	2010
1	1	STPSA	ETOWAH	272.55	279.62	7.07	2006	2006
1	1	EBF-HSIPF-0001(540)	MADISON	346.73	352.96	6.23	2009	2010
2	3	STPAA-HSIP-0003(534)	MORGAN	348.00	349.97	1.97	2008	2008
2	3	STPAA-HSIP-0003(540)	MORGAN	353.00	354.77	1.77	2009	2009
2	3	STPAA-HSIP-0003(553)	LIMESTONE	362.00	362.51	0.51	2010	2010
6	8	STPAA-HSIP-0008(546) (WB)	DALLAS	84.00	88.00	4.00	2008	2008
1	53	EBF-STPSAF (SB)	MARSHALL	289.73	294.54	4.81	2006	2007
3	269	EB-STPSA	JEFFERSON	0.19	2.34	2.15	2006	2006



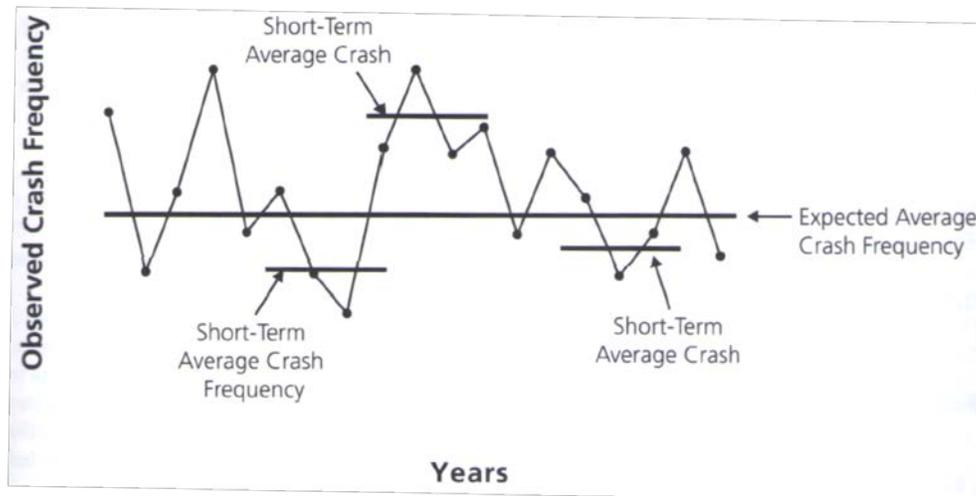
**FIGURE 1.5 Group 5: 9 projects with paved shoulders on four-lane divided rural roads**

## 2. EVALUATION OF THE SAFETY EFFECTIVENESS OF COUNTERMEASURES

The safety of an entity (a road section, an intersection, a driver, a bus fleet, etc.) is “the number of crashes (crashes), or crash consequences, by kind and severity, expected to occur on the entity during a specified period” (Hauer, 1997). Since what is “expected” cannot be known, safety can only be estimated. (Hauer et al., 2002). When evaluating the safety effectiveness of a treatment applied to a specific site of the roadway, it has to be considered how safety was in the period “before” the treatment was implemented, and how it changed in the “after” period, has the treatment been implemented.

### 2.1 Crash data modeling and regression-to-the-mean (RTM) bias

Crashes can be modeled as random events; therefore, crash frequencies naturally fluctuate over time at a given site. This randomness indicates that short-term crash frequencies alone are not a reliable estimator of long-term crash frequency. The short-term average crash frequency may vary significantly from the long-term average crash frequency, and this effect is magnified at study locations with low crash frequencies. (AASHTO, 2010). Figure 2.1 shows the randomness of observed crash frequency and the limitation of estimating crash frequency based on short-term observations.

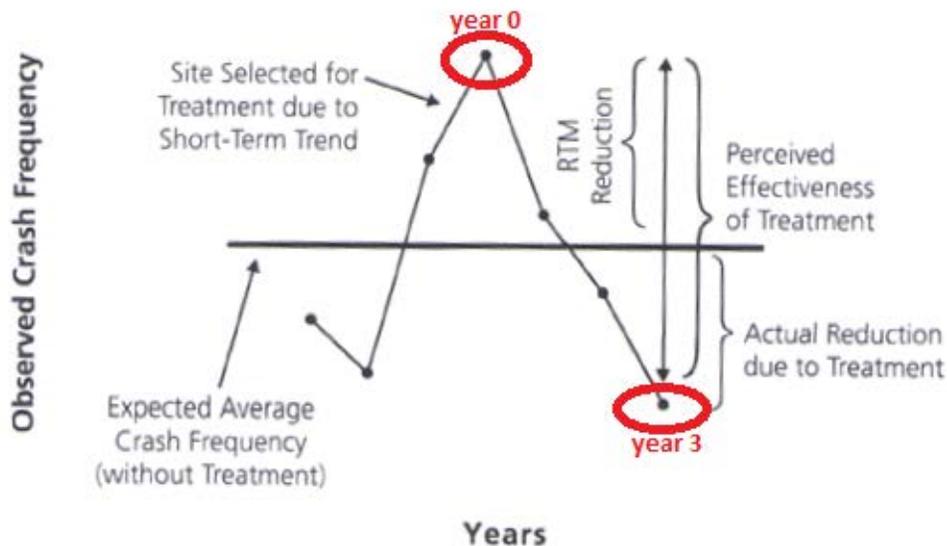


**FIGURE 2.1 Variation in short-term observed crash frequency**

SOURCE: AASHTO, 2010

The crash fluctuation over time makes it difficult to determine whether changes in the observed crash frequency are due to changes in site conditions or are due to natural fluctuations. When a period with high crash frequency is observed, it is statistically probable that the following period will have low crash frequency. This tendency is known as regression-to-the-mean (RTM) and is also valid for low crash frequency periods having a high probability of being followed by a high crash frequency period. Not accounting for the effects of RTM introduces the potential for “RTM bias”. (AASHTO, 2010). Figure 2.2 shows the effect of RTM and RTM bias in evaluation of treatment effectiveness. As an example, consider that the observed crash frequency before the implementation of a treatment is represented by “year 0” in Figure 2.2. After 3 years, the number

of crashes after treatment was implemented is the observed crashes indicated by “year 3”. The evaluation of safety effectiveness is based on the reduction in the crash frequency between “year 0” and “year 3”. The perceived effectiveness of treatment is higher than the actual reduction due to treatment, as the effectiveness should be related to the expected average crash frequency if treatment was not implemented.



**FIGURE 2.2 Regression-to-the-mean (RTM) and RTM bias**

SOURCE: AASHTO, 2010

## 2.2 Methods to evaluate safety effectiveness

The method used to evaluate the safety effectiveness of a treatment should ideally address the random characteristics of crashes and also avoid RTM bias. The HSM discusses three crash estimation methods (AASHTO, 2010):

### a) Crash rates

Crash rate is the number of crashes that occur at a given site during a certain time period in relation to a measure of exposure, usually “per million vehicle miles of travel” for a roadway segment.

### b) Indirect or surrogate safety measures for identifying high crash locations

These measures provide a surrogate methodology when crash frequencies are not available because the roadway or facility is not yet in service or has only been in service for a short time.

### c) Statistical analysis techniques

These techniques incorporate observed crash data to improve the reliability of crash estimation models. Statistical models using regression techniques have been developed to address some limitations of other methods. Several statistical methods exist for combining estimates of crashes from a statistical model with the estimate using observed crash frequency at a site or facility; some examples are the Empirical Bayes method (EB), the Hierarchical Bayes method, and the Full Bayes method.

### ***2.2.1 Evolution of the statistical methods for safety effectiveness evaluation***

Experimental studies are designed to answer a question or to infer cause and effect, as experiments can be controlled. However, in an observational study it is not possible to isolate the effects of a treatment to answer a research question while keeping everything else constant. The effects influencing crash occurrence cannot be controlled in a laboratory experiment; therefore, crash data analysis can only be performed through observational studies. Several methods can predict the safety effects of a treatment considered in an observational study; the most commonly seen in the literature are the before-after study, the comparison group, and the Empirical Bayes (EB) methods. These methods attempt to predict what the expected number of crashes would have been in the “after” period had the treatment not been implemented, and compare this prediction with what safety in the “after” period was, with the treatment in place. (Hauer, 1997).

The simplest method of evaluating the safety effectiveness of a treatment is the “naïve” before-after study. It compares the count of “before” period crashes to the count of “after” period crashes. This method considers that the count of “before” period crashes can be used to predict what would have been the expected count of “after” period crashes had the treatment not been implemented. This approach focuses on the implementation of a treatment being the only factor that caused change in the crash frequency during the “before” and “after” periods, it does not consider any other changes that may have affected the safety of the analyzed site of study. As a result, some factors can be mentioned to make the naïve assumption questionable. (Hauer, 1997).

Hauer (1997) lists some factors that may affect differences in crash frequency over time, which shows the limitations of applying the “naïve” before-after analysis to crash studies. In addition to the implementation of a treatment, several factors may change over time at a specific roadway segment, such as traffic, weather, road user behavior, and vehicle fleet. Therefore, it is not a safe assumption to attribute the change in number of crashes from “before” to “after” periods exclusively to the effect of treatment implementation. Also, various other treatments other than the considered treatment may be implemented during the “before” and “after” periods, so crash frequencies also reflect their effects. The probability of crashes being reported can also vary over time, being a factor influencing crash frequency differences between the “before” and “after” periods.

The comparison group method identifies a group of sites that remained untreated, and that are similar to the treated sites. The treated sites are the “treatment group”, and the untreated sites are the “comparison group”. The premise of the method is that the change from “before” to “after” in the safety of the comparison group indicates how safety on the treatment group would have changed had the treatment not been applied. Therefore, comparison group method assumes that the factors that affect safety have changed from the “before” to the “after” period in the same manner on both the treatment and the comparison group, and that this change influences the safety of both groups in the same way. The idea of this method is similar to that of randomized experiments with control groups. The main limitation of this method is that different factors may have acted on the two different groups; for example, one group may have experienced snow storms or have hosted a big event that generated significantly higher traffic during a certain period, while the other group did not experience those. (Hauer, 1997).

The most accurate methods to predict safety effectiveness of a treatment should increase the precision of estimates when there are no long-term data available, and provide no regression-to-the mean bias. (Hauer, 1997). The Empirical Bayes (EB) method addresses two problems of safety estimation that are not considered in other methods such as the “naïve” and the comparison group: it increases the precision of estimates when only short-time periods of crash history data are available, and it corrects for the regression-to-mean bias. (Hauer et al., 2002).

### **2.3 The Highway Safety Manual predictive method**

The *Highway Safety Manual* (HSM) uses statistical methods for crash estimation and safety evaluation. The HSM predictive method estimates the expected average crash frequency of a site, facility or roadway network for a given time period, geometric design and traffic control features, and annual average daily traffic (AADT) volumes, by total crashes, crash severity, or collision type. (AASHTO, 2010).

The expected average crash frequency,  $N_{\text{expected}}$ , is estimated using a predictive model estimate of crash frequency,  $N_{\text{predicted}}$  and observed crash frequency,  $N_{\text{observed}}$ . There are two main elements of the HSM predictive method. The first element is a predictive model estimate of the average crash frequency for a specific site type, which is done using a statistical model developed from data for a number of similar sites. The model is adjusted to account for specific site conditions and local conditions. The second element is the use of a method, known as Empirical Bayes (EB), to combine the estimation from the statistical model with observed crash frequency at the specific site. A weighting factor is applied to the two estimates to reflect the model’s statistical reliability. (AASHTO, 2010). The main concepts of the predictive method used in the HSM are: safety performance functions (SPFs), crash modification factors (CMFs), calibration factor (C), and Empirical Bayes method (EB method). (AASHTO, 2010).

#### **2.3.1 Estimating average crash frequency with the Highway Safety Manual**

Safety Performance Functions (SPFs) are regression equations that estimate the average crash frequency for a specific site type as a function of variables such as traffic (AADT), and segment length. Base conditions are specified for each SPF and may include conditions such as lane width, and presence or absence of lighting. The SPFs in the HSM have been developed for three facility types: rural two-lane two-way roads, rural multilane highways, and urban and suburban arterials. (AASHTO, 2010). A supplement that addresses freeways and ramps was released in 2014.

Safety performance functions in the HSM are developed through statistical multiple regression techniques using observed crash data collected over a number of years at sites with similar characteristics and covering a wide range of AADTs. The regression parameters of the SPFs are determined by assuming that crash frequencies follow a negative binomial distribution. (AASHTO, 2010). Historically, it was a common approach to consider that the number of crashes at a site follows a Poisson distribution, but research found that the crash counts used in the calibration of SPFs are usually more widely dispersed than what would be consistent with the Poisson assumption. (Hauer et al., 2002).

Therefore, nowadays it is common to assume that the number of crashes follow a negative binomial distribution. The negative binomial distribution is an extension of the Poisson distribution, and is better suited than the Poisson distribution to modeling of crash data. The Poisson distribution would be appropriate if the mean and the variance of the data were equal; for crash data, however, the variance typically exceeds the mean. Data for which the variance exceeds the mean are said to be overdispersed, and the negative binomial distribution is very well-suited to modeling overdispersed data. The degree of overdispersion in a negative binomial model is represented by the overdispersion parameter, which is estimated along with the coefficients of the regression equation. The larger the overdispersion parameter, the more the crash data vary as compared to a Poisson distribution with the same mean. (AASHTO, 2010).

Safety performance functions are developed based on control sites, which means that they are applied to estimate crash frequency at a site where the treatment not been implemented. In this study, the base conditions are: no shoulder, no rumble strips and stripes, and varying lane widths for each site. The absence of shoulder and the different lane widths were corrected applying crash modification factors to the HSM safety performance functions. No detailed data were available for the analyzed sites considering the remaining base conditions listed in the HSM, but this was not a significant issue as they remain constant among all segments.

### 2.3.2 Crash modification factors (CMF)

Crash modification factors represent the relative change in crash frequency due to a change in one specific condition, when all other conditions and site characteristics remain constant. A CMF is the ratio of the crash frequency of a site under two different conditions and may serve as an estimate of the effect of a particular geometric design or traffic control feature or the effectiveness of a particular treatment or condition. Equation 2.1 shows the calculation of a CMF. (AASHTO, 2010).

$$CMF = \frac{\text{Expected average crash frequency with site condition } b}{\text{Expected average crash frequency with site condition } a} \quad (\text{Equation 2.1})$$

Where:

Condition a = how the site would be if treatment was not implemented;

Condition b = how the site is after treatment was implemented.

CMFs are multiplied by the crash frequency predicted by the SPF to account for the differences between site conditions and specified base conditions. CMFs can be found in Part D of the *Highway Safety Manual*. The HSM has CMFs for shoulder widths in relation to the base condition of the SPFs for both two-lane (6 ft shoulder width) and multilane rural roads (8 ft shoulder width), but these SPFs do not consider base condition as the absence of shoulder. In addition, they are not specific to run-off-the road crashes, but instead represent all crash types. Also, HSM has CMF for shoulder rumble strips on multilane rural highways, but this topic is

limited in the manual, as CMFs do not consider rumble strips and stripes separately and they do not specify on which shoulder width the rumble strips are applied. Also, there are no CMFs for rumble strips or stripes on two-lane rural roads.

Crash modification factors can also be found online in the *Crash Modification Factors Clearinghouse*. The website is funded by the U.S. Department of Transportation Federal Highway Administration (FHWA) and maintained by the University of North Carolina Highway Safety Research Center. For example, the CMF for implementing shoulder widening in conjunction with shoulder rumble strip installation on freeways is 0.87. (FHWA, 2014).

There are several studies in the *Crash Modification Clearinghouse* that are related to paved shoulder and shoulder rumble strips. Hanley et al. (2000) studied the implementation of shoulder widening in conjunction with shoulder rumble strip installation, but only on freeways. Pitale et al. (2009) evaluated the effect of paving shoulders and also the combined effect of paving shoulders and adding rumble strips, but the study was not specific to rural roads or run-off-the-road crashes, and did not specify shoulder widths. Torbic et al. (2009) analyzed the effect of adding rumble strips or rumble stripes to two-lane rural roads with shoulder width less than 5 ft, but did not specify if shoulders were 1, 2, 3, 4, or 5ft, for example, and there was no CMF for the combined effect of paving shoulder and adding rumble strips or rumble stripes.

The present study is important as it will make it possible to develop CMFs for the Alabama condition, which is different than the cases found in the literature, as shoulder widths are as narrow as 2 ft.

### 2.3.3 Calibration factor (C)

The SPFs in the HSM must be calibrated to local conditions. A calibration factor is multiplied by the crash frequency predicted by the SPF to account for differences between the jurisdiction and time period for which the predictive models were developed and the jurisdiction and time period to which they are applied by HSM users. (AASHTO, 2010).

### 2.3.4 Predicting average crash frequency with the Highway Safety Manual

Crash Modification Factors (CMFs) and calibration factors (C) are used to correct the HSM SPF to the analyzed roadway segments specific conditions that differ from base conditions. If lane widths and shoulder widths of a specific roadway segment in a two-lane rural road are different from 12 ft and 6 ft, for example, two CMFs are applied, according to Tables 2.1 and 2.2.

**TABLE 2.1 CMFs for two-lane rural roads: lane widths**

Lane Width	AADT (veh/day)		
	< 400	400 to 2000	>2000
9 ft or less	1.05	$1.05 + 2.81 \times 10^{-4} (\text{AADT} - 400)$	1.50
10 ft	1.02	$1.02 + 1.75 \times 10^{-4} (\text{AADT} - 400)$	1.30
11 ft	1.01	$1.01 + 2.5 \times 10^{-5} (\text{AADT} - 400)$	1.05
12 ft or more	1.00	1.00	1.00

SOURCE: AASHTO, 2010

**TABLE 2.2 CMFs for two-lane rural roads: shoulder widths**

Shoulder Width	AADT (veh/day)		
	< 400	400 to 2000	>2000
0 ft	1.10	$1.10 + 2.5 \times 10^{-4} (\text{AADT} - 400)$	1.50
2 ft	1.07	$1.07 + 1.43 \times 10^{-4} (\text{AADT} - 400)$	1.30
4 ft	1.02	$1.02 + 8.125 \times 10^{-5} (\text{AADT} - 400)$	1.15
6 ft	1.00	1.00	1.00
8 ft or more	0.98	$0.98 - 6.875 \times 10^{-5} (\text{AADT} - 400)$	0.87

SOURCE: AASHTO, 2010

The same procedure is valid for multilane rural roads. Table 2.3 has the CMFs for lane width on multilane divided roads, and Table 2.4 has the CMFs for right shoulder width on multilane divided roads.

**TABLE 2.3 CMFs for multilane divided roads: lane widths**

Lane Width	AADT (veh/day)		
	< 400	400 to 2000	>2000
9 ft or less	1.03	$1.03 + 1.38 \times 10^{-4} (\text{AADT} - 400)$	1.25
10 ft	1.01	$1.01 + 8.75 \times 10^{-5} (\text{AADT} - 400)$	1.15
11 ft	1.01	$1.01 + 1.25 \times 10^{-5} (\text{AADT} - 400)$	1.03
12 ft or more	1.00	1.00	1.00

SOURCE: AASHTO, 2010

**TABLE 2.4 CMFs for multilane divided roads: shoulder widths**

Shoulder Width	Setting (road type)	Traffic volume	Crash type (severity)	CMF	Std. Error
8 ft to 6 ft conversion	Rural (multilane highways)	Unspecified	Unspecified	1.04	N/A
8 ft to 4 ft conversion				1.09	N/A
8 ft to 2 ft conversion				1.13	N/A
8 ft to 0 ft conversion				1.18	N/A

SOURCE: AASHTO, 2010

### 2.3.5 The Empirical-Bayes (EB) method in the HSM

The EB method in the *Highway Safety Manual* uses a safety performance function (SPF) and weights the observed crash frequency with the SPF-predicted average crash frequency to obtain an expected crash frequency. The method requires at least 10 to 20 sites at which the treatment of interest has been implemented, 3 to 5 years of crash and traffic volume data for the period before treatment implementation, 3 to 5 years of crash and traffic volume data for the period after treatment implementation, and a SPF for treatment site types. The method can be summarized in 14 steps, as it can be seen below. (AASHTO, 2010).

- I. *PART 1 – EB estimation of the expected crash frequency in the “before” period*
  - a. Step 1: calculate the predicted crash frequency for each site during each year of the “before” period, using a SPF for the specific site type;
  - b. Step 2: calculate the predicted crash frequency for each site summed over the entire “before” period.
- II. *PART 2 – EB estimation of the expected crash frequency in the “after” period*
  - a. Step 3: calculate the predicted crash frequency for each site during each year of the “after” period, using a SPF for the specific site type;
  - b. Step 4: calculate an adjustment factor to account for differences between “before” and “after” periods;
  - c. Step 5: calculate the expected crash frequency for each site over the entire “after” period in the absence of treatment.
- III. *PART 3 – Estimation of treated effectiveness*
  - a. Step 6: calculate an estimate of the safety effectiveness at each site in terms of an odds ratio;
  - b. Step 7: calculate an estimate of the safety effectiveness at each site as a percentage crash change;
  - c. Step 8: calculate the overall effectiveness of the treatment for all sites combined in terms of an odds ratio;
  - d. Step 9: perform an adjustment to obtain an unbiased estimate of the treatment effectiveness in terms of an odds ratio;
  - e. Step 10: calculate the overall unbiased safety effectiveness as a percentage change in crash frequency across all sites.
- IV. *PART 4 – Estimation of the precision of the treated effectiveness*
  - a. Step 11: calculate the variances of the unbiased estimated safety effectiveness as an odds ratio;
  - b. Step 12: calculate the standard error of the odds ratio from step 11;
  - c. Step 13: calculate the standard error of the unbiased safety effectiveness calculated in step 10;
  - d. Step 14: assess the statistical significance of the estimated safety effectiveness.

## **2.4 Equivalent Property Damage Only (EPDO) Analysis**

The equivalent property damage only (EPDO) method is an extension of the “naïve” before-after analysis but it is focused on changes in crash severity rather than frequency. Each crash is weighted based on its severity and the equivalent property damage only crash cost. According to a National Highway Traffic Safety Administration (NHTSA) report, an average incapacitating injury is 22 times more costly than the average PDO crash. Therefore, the EPDO score for one incapacitating injury crash is 22, while the score for one PDO crash is 1. (Blincoe et al., 2014).

Data needed for the EPDO analysis are crash frequency by severity and location and crash weighting factors by severity. This method has limitations, as it does not account for RTM bias, it

may overemphasize locations with a small number of severe crashes, and it does not account for traffic volume. (Herbel et al., 2010).

## **2.5 Past studies**

### ***2.5.1 Effectiveness of paved shoulders***

Among all roadway elements, shoulder is one of the most extensively studied. Its effectiveness on safety is the focus of several research projects. One of the first studies related to paved shoulders and safety occurred in 1974. Rural two-lane highways were analyzed and crash rates for sections with paved shoulders were compared to crash rates for grass or unstabilized shoulders. The conclusions showed that crash rates were significantly lower on roadways with paved shoulders. (Heimbach et al., 1974).

With the evolution of the methods for evaluation of safety effectiveness, data from previous research started being re-analyzed by some researchers. Hauer analyzed again the data from the Heimbach et al. (1974) study. Results showed that for some average road class, paving sod shoulders that were 3 ft to 4 ft wide was expected to reduce injury crashes by 14% and property damage only crashes by 22%. (Hauer, 2000).

In 2006, a study in Indiana investigated shoulder type variable and its effects on safety for county roads. It was observed that increasing quality of shoulder (from no shoulder to gravel/grass to asphalt) was associated with decreasing crash frequency. This was expected, because improved shoulder surfaces could enhance the grip of vehicle tires. (Labi, 2006).

Harkey et al. developed several studies on shoulder type and the effects on safety in North Carolina. A summary was published in 2007 and provided the analysis of gravel, composite, turf, and paved shoulders. The results showed that, compared to paved shoulders, gravel shoulders experienced an increase of 3 percent in ROR crashes, composite shoulders had an increase of 7 percent, and turf shoulders presented an increase of 14 percent in ROR crashes. (Harkey et al., 2007).

In 2009, Hallmark et al. conducted a before and after crash analysis to verify the impact of paving shoulders. This study was performed in Iowa and included data from 1984 to 2007 at 220 roadway segments where 143 sections had paved shoulders and 77 were considered control sections without paved shoulders. Three linear models were used to investigate the crash reductions related to paving shoulders: one for total crashes, another for ROR crashes and one for single-vehicle ROR crashes. For the total crashes model, the decrease in crashes for sections with paved shoulders was 8.9% greater than for no treatment one year after treatment and 15.9% greater after 10 years of paving shoulder. For the ROR model, one year after treatment, 1.3% fewer crashes were observed for sections with paved shoulders and, after 10 years, sites with paved shoulders had 13.5% fewer crashes than control sites. For the single-vehicle ROR model, the decrease in crashes for sections with paved shoulders was 1.6% greater than for no treatment one year after treatment and 16.4% greater after 10 years of paving shoulder. (Hallmark et al., 2009).

An analysis of safety impacts of shoulder attributes using data on Illinois state-maintained highways from 2000 to 2006 was conducted in 2011. Conclusions showed that shoulder paving

was most effective for multilane highways, followed by two-lane and Interstate highways, generally for an ADT from 5,000 to 10,000. Shoulder paving was found to be more effective in reducing shoulder-related injury and PDO crashes than shoulder-related fatal crashes. (Bamzai et al., 2011).

### ***2.5.2 Effectiveness of rumble strips and rumble stripes***

Rumble strips and stripes have been used mainly on expressways and freeways, but some states install them on two-lane rural roads with a high number of single-vehicle crashes. (Neuman et al., 2003). In the U.S., many states are conducting studies to evaluate the safety benefit of shoulder rumble strips and stripes and most of them are finding that they are effective on reducing single-vehicle ROR crashes. There are many different studies available for freeways, but for two-lane rural highways, the availability of published research is very limited. (Khan et al., 2014).

The analysis of shoulder rumble strips and stripes in two-lane roads is important because these roads usually have much less clear zone and much more hazardous roadsides, which means that a higher proportion of excursions from the travel lane may become crashes. Also, the quality of the roadway alignment is generally worse on two-lane roads compared to freeways, requiring more warning features to keep drivers on the road. In addition, lane width on most freeways is 12 ft, while many high-speed two-lane rural roads have lane widths as narrow as 10 ft. (Neuman et al., 2003).

One of the earliest applications of rumble strips was conducted in New Jersey in 1955 on the Golden State Parkway. It considered shoulder rumble strips, at the time called the “singing shoulders”. Rumble strips were made of textured concrete in Illinois during the mid 1960s, shoulder grooving was tested in Arizona in the early 1970s and Florida applied raised pavement markers as rumble strips on the highway to Key West during the late 1970s. More recently, rumble strips started to be placed continuously or at regular intervals along roadway shoulders. (Harwood, 1993).

Crash data on interstate highways and secondary roads in Utah were analyzed by Perrin (2006). The study included crash information from 2000 to 2002 in 68 sections in the state and considered the ROR crashes related to rumble strips. Utah data indicated that the sections of roadway without rumble strips experience a 23.6% higher crash rate than those with rumble strips. It was found a reduction of 10 percent in crash-related costs for facilities containing rumble strips. This study recommended that rumble strips should be planned into projects on rural secondary roads where posted speeds are 50 mph or greater and a crash history of rumble strip-related ROR crashes has been identified. It also proposed a minimum shoulder of 2 ft for installing rumble strips. (Perrin, 2006).

In 2007, a before-after study using the empirical Bayes (EB) method in two-lane rural highways in Minnesota showed that rumble strips could reduce all single-vehicle ROR crashes by 13 percent and injury single-vehicle ROR crashes by 18 percent. Rumble strips were installed at 23 treatment sites, which represented 183 miles, and the database contained data from 1995 to 2001. (Patel et al., 2007).

Also in 2007, a research project in Nevada evaluated the effectiveness of continuous shoulder rumble strips to reduce ROR crashes. The study included data from 1998 to 2004 in interstate freeways, U.S. routes, and state routes. A before-and-after study approach was used to evaluate the effectiveness of rumble strips. The study considered 370 segments of highways, which represented 1303 miles. This study showed that rumble strips have been effective in reducing the frequency of single-vehicle ROR crashes and corresponding crash rates. However, they did not include information related to traffic volume, vehicle miles of travel, and other variables that should be considered. (Nambisan et al., 2007).

In 2009, a report was published by the NCHRP regarding, among other information, safety effectiveness of rumble strips. Data included sites in Minnesota, Missouri, and Pennsylvania. This research found that milled-in shoulder rumble strips were expected to reduce SVROR (single-vehicle run-off-road) crashes by 15% and SVROR FI (fatal and injury) crashes by 29% on rural two-lane roads; and to reduce SVROR crashes by 22% and SVROR FI crashes by 51% on rural multilane divided highways. (Torbic et al., 2009).

In 2013, a study was conducted at the University of Texas at Austin to evaluate the effectiveness of shoulder rumble strips in reducing roadway departure crashes on two-lane rural highways using the Empirical Bayes (EB) Before-and-After analysis method. The database for this analysis considered crash data from 2001 to 2009 at the State of Idaho. The study found a 14% reduction in all ROR crashes after the installation of shoulder rumble strips on 178.63-miles of two-lane rural highways in Idaho. The results indicate that shoulder rumble strips were most effective on roads with relatively moderate curvature and right paved shoulder width of 3 feet and more. (Khan et. al., 2014).

## **2.6 Summary**

Run-off-road crashes represent more than 50% of total crashes in the United States and in Alabama. It was presented an overview of how safety effectiveness of countermeasures applied to reduce crashes can be evaluated. Also, the HSM predictive method applying the Empirical Bayes analysis was discussed, using HSM SPFs. The equivalent property damage only (EPDO) analysis was described as a method of evaluating crash reduction by severity. Finally, a summary of studies regarding the effects of paved shoulders, shoulder rumble strips and shoulder rumble stripes as countermeasures to reduce crashes was presented.

## **3. METHODOLOGY**

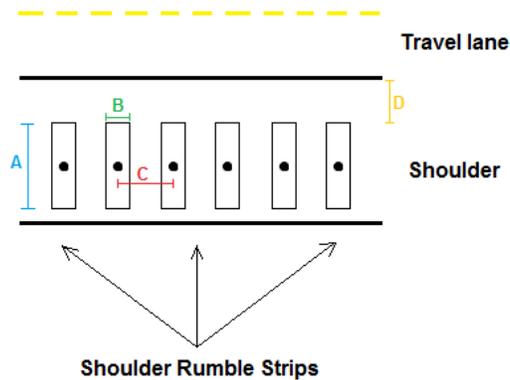
### **3.1 Survey of state departments of transportation in the United States**

This study developed a survey to determine the state of the practice of state departments of transportation in the United States regarding paved shoulders and shoulder rumble strips and stripes installation on rural highways. The survey was developed using the Qualtrics Survey Software. (Qualtrics, 2014). The agencies that completed the survey were:

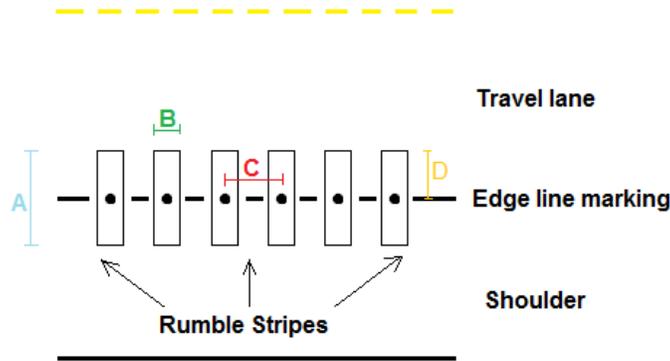
- a) Arizona Department of Transportation
- b) Arkansas State Highway and Transportation Department
- c) Delaware Department of Transportation

- d) Hawaii Department of Transportation
- e) Idaho Transportation Department
- f) Iowa Department of Transportation
- g) Kentucky Transportation Cabinet
- h) Louisiana Department of Transportation and Development
- i) Missouri Department of Transportation
- j) Montana Department of Transportation
- k) Nebraska Department of Roads
- l) Nevada Department of Transportation
- m) New Mexico Department of Transportation
- n) North Carolina Department of Transportation
- o) Ohio Department of Transportation
- p) Oklahoma Department of Transportation
- q) Rhode Island Department of Transportation
- r) South Carolina Department of Transportation
- s) Tennessee Department of Transportation
- t) Texas Department of Transportation

Questions regarding their policies and studies to evaluate the effectiveness of their treatments were asked. The dimensions commonly applied to the treatments in each state were also reported, as observed in Figure 3.1 for shoulder rumble strips and Figure 3.2 for shoulder rumble stripes. The survey is shown in Appendix A.



**FIGURE 3.1 Shoulder Rumble Strips**



**FIGURE 3.2 Shoulder Rumble Stripes**

### 3.2 Data collection

The ALDOT policy from 2006 stated that on two-lane rural roads, 2 ft of full-depth pavement would be added on each side of the roadway, and in some cases, rumble strips should be scored into the pavement within the 2 ft shoulder. A list of these projects was provided by ALDOT. The information of all projects considered in this study was verified in the field, which showed that the ALDOT policy was extended to four-lane divided rural roads, and shoulder widths were in a range from 2 to 4 ft; also, treatments were paved shoulder only, paved shoulder combined with rumble strips, and paved shoulder combined with rumble stripes. The sheet used for verification of the geometric characteristics of the roadway segments can be seen in Appendix C.

### 3.3 Highway Safety Manual Empirical-Bayes analysis

The analysis of the safety effectiveness of the applied treatments The *Highway Safety Manual* uses predictive methods for crash estimation and safety evaluation. The HSM predictive method estimates the expected average crash frequency of a site, facility or roadway network for a given time period, geometric design and traffic control features, and traffic volumes (AADT), by total crashes, crash severity, or collision type. (AASHTO, 2010).

The expected average crash frequency,  $N_{\text{expected}}$ , is estimated using a predictive model estimate of crash frequency,  $N_{\text{predicted}}$  and observed crash frequency,  $N_{\text{observed}}$ . There are two main elements of the HSM predictive method. The first element is a predictive model estimate of the average crash frequency for a specific site type, which is done using a Safety Performance Function (SPF) developed from data for a number of similar sites. The model is adjusted to account for specific site conditions and local conditions. The second element is the use of a method, Empirical-Bayes (EB), to combine the estimation from the statistical model with observed crash frequency at the specific site. A weighting factor is applied to the two estimates to reflect the model's statistical reliability. (AASHTO, 2010).

This study applies the Safety Performance Functions (SPF) for two and four-lane divided rural roads available in the *Highway Safety Manual*.

#### a) Analysis during the before period

The SPF for two-lane rural roads can be observed in Equation 3.1, and the corresponding overdispersion parameter is shown in Equation 3.2. For multilane divided rural roads, the SPF is

shown in Equation 3.3, and the overdispersion parameter is estimated as seen in Equation 3.4. For crash data, the variance typically exceeds the mean, which shows overdispersion. The degree of overdispersion is represented by the overdispersion parameter, which is estimated along with the coefficients of the regression equation. The larger the overdispersion parameter, the more the crash data vary as compared to a distribution where mean and variance are equal. (AASHTO, 2010).

$$N_{spf,2l,B} = AADT \times L \times 365 \times 10^{-6} \times e^{-0.312} \quad (\text{Equation 3.1})$$

$$k_{2l} = \frac{0.236}{L} \quad (\text{Equation 3.2})$$

$$N_{spf,ml} = e^{(a+b \times \ln(AADT) + \ln(L))} \quad (\text{Equation 3.3})$$

$$k_{ml} = \frac{1}{e^{(c + \ln(L))}} \quad (\text{Equation 3.4})$$

Where:

$N_{spf}$  = estimated total crash frequency for roadway segment base conditions in a two-lane or multilane rural road;

$AADT$  = average annual daily traffic volume (vehicles per day);

$L$  = length of roadway segment (miles).

The parameters a, b and c for the multilane divided SPF can be estimated for prediction of total crashes as -9.025, 1.049, and 1.549, respectively. (AASHTO, 2010).

Crash Modification Factors (CMFs) and calibration factors (C) are used to correct the HSM safety performance function to the analyzed roadway segments specific conditions that differ from base conditions. Equation 3.5 shows the predicted number of crashes after CMF and calibration factor corrections. CMFs were used in this study for lane and shoulder widths, from HSM tables, varying according to AADT for each segment (AASHTO, 2010). Calibration factors were developed by Mehta and Lou, and it is estimated as 1.522 for two-lane rural roads and 1.863 for four-lane divided rural roads (Mehta and Lou, 2014).

$$N_{predicted,B} = N_{spf,x} \times (CMF_{1x} \times CMF_{2x} \times \dots \times CMF_{yx}) \times C_x \quad (\text{Equation 3.5})$$

The focus of this study is the analysis of run-off-road crashes, and it is important to separate the predicted crashes by severity and type. The SPF in the HSM estimates total crashes, not considering only ROR crashes, and not dividing them by severity. Therefore, CARE 9 and CARE 10 were used to estimate the percent of total crashes that are run-off-road, and the percent of ROR crashes by severity. A dataset of all crashes of all two-lane rural roads in Alabama, from 2001 to 2013, was used, including approximately 320,000 crashes. Also, a dataset for all crashes of all

four-lane divided rural roads in the state was analyzed, and it included approximately 110,000 crashes. Table 3.1 shows that 48.23% of all crashes in Alabama are ROR crashes on two-lane rural roads. On four-lane divided rural roads, 35.73% of crashes are ROR. Also, for two-lane rural roads, of the ROR crashes, 2.20% are fatal, 25.48% are incapacitating injuries, 8.57% are non-incapacitating injuries, 4.65% are possible injuries, and 59.10% are property damage only. For four-lane divided rural roads, of the ROR crashes, 1.73% are fatal, 20.05% are incapacitating injuries, 6.47% are non-incapacitating injuries, 4.08% are possible injuries, and 67.67% are property damage only.

**TABLE 3.1 Percent of ROR crashes by severity in Alabama**

<b>Crash Type/Severity</b>	<b>2-LANE RURAL ROR</b>	<b>4-LANE RURAL ROR</b>
<b>% ROR Crashes</b>	48.23	35.73
<b>K</b>	2.20	1.73
<b>A</b>	25.48	20.05
<b>B</b>	8.57	6.47
<b>C</b>	4.65	4.08
<b>O</b>	59.10	67.67

The EB Method can estimate expected average crash frequency for before and after periods of the treatment implementation. It can be used at site-specific level or project-specific level. For an individual site, the EB Method combines the observed crash frequency with the predictive model estimate, as observed in Equation 3.6:

$$N_{expected,B} = w_{i,B} \times \sum_{before\ years} N_{predicted,B} + (1 - w_{i,B}) \times \sum_{before\ years} N_{observed,B} \quad (\text{Equation 3.6})$$

Where:

$\sum_{before\ years} N_{predicted,B}$  = expected average crash frequency at site  $i$  for the entire before period;

$w_{i,B}$  = weighted adjustment factor for site  $i$ ;

$\sum_{before\ years} N_{observed,B}$  = observed crash frequency at site  $i$  for the entire before period.

The weighted adjustment factor,  $w$ , is a function of the SPF's overdispersion parameter,  $k$ , to combine the two estimates, which makes  $w$  dependent only on the variance of the SPF model. The weighted adjustment factor can be calculated using Equation 3.7. The EB method pulls the crash count towards the mean, accounting for RTM bias. The expected crash frequency will lie somewhere between the observed crash frequency and the predicted crash frequency from the SPF. The overdispersion of the data affects the weight. The lower the overdispersion parameter is, the

more weight will go to the observed data; conversely, the higher the overdispersion parameter is, the more the weight will go to the average predicted by the SPF.

$$w_{i,B} = \frac{1}{1 + k \times (\sum_{\text{before years}} N_{\text{predicted},B})} \quad (\text{Equation 3.7})$$

Where:

$k$  = overdispersion parameter

#### b) Analysis during the after period

The same SPF for the before period is used to estimate the total crash frequency for each roadway segment, with AADT values for the after period.

The expected average crash frequency at the specific site for the after period, if the treatment was not implemented, can be estimated by Equation 3.8. An adjustment factor ( $r$ ) to account for differences between the before and after periods in duration and traffic volume at each considered site needs to be calculated.

$$N_{\text{expected},A} = N_{\text{expected},B} \times r_i \quad (\text{Equation 3.8})$$

Where:

$N_{\text{expected},A}$  = expected average crash frequency at site  $i$  for the entire after period in the absence of the treatment;

$r_i$  = adjustment factor to account for the differences between the before and after periods in duration and traffic volume at each site  $I$ , calculated by Equation 3.9.

$$r_i = \frac{\sum_{\text{after years}} N_{\text{predicted},A}}{\sum_{\text{before years}} N_{\text{predicted},B}} \quad (\text{Equation 3.9})$$

#### c) Safety effectiveness of the treatment

An estimate of the safety effectiveness of the treatment at each site  $i$  can be calculated in the form of an odds ratio,  $OR_i$ , as shown Equation 3.10. An odds ratio is a measure of association between an exposure and an outcome. It represents the odds that an outcome will occur given a particular exposure, compared to the odds of the outcome occurring in the absence of that exposure. In this study, the odds ratio compares the number of crashes observed in the after period, with the countermeasure, to the expected number of crashes in the after period if the treatment was not implemented.

$$OR_i = \frac{\sum_{\text{after period}} N_{\text{observed},A}}{N_{\text{expected},A}} \quad (\text{Equation 3.10})$$

Where:

$OR_i$  = odds ratio at site  $i$ ;

$\sum_{after\ period} N_{observed,A}$  = observed crash frequency at site  $i$  for the entire after period.

The safety effectiveness as a percentage crash change at site  $i$  can be calculated by Equation 3.11.

$$Safety\ Effectiveness_i = 100 \times (1 - OR_i) \quad (Equation\ 3.11)$$

The overall effectiveness of the treatment for all sites combined can be represented in the form of an odds ratio,  $OR'$ , as it can be seen in Equation 3.12.

$$OR' = \frac{\sum_{all\ sites} \sum_{after\ period} N_{observed,A}}{\sum_{all\ sites} N_{expected,A}} \quad (Equation\ 3.12)$$

The overall effectiveness calculated in Equation 3.12 is potentially biased. When one or more values of expected crash frequency can have a small value, the odds ratio can be biased and exhibit high variance. The HSM suggests the adjustment shown in Equation 3.13 to obtain an unbiased estimate of the treatment effectiveness in terms of an adjusted odds ratio,  $OR$ .

$$OR = \frac{OR'}{1 + \frac{Var(\sum_{all\ sites} N_{expected,A})}{(\sum_{all\ sites} N_{expected,A})^2}} \quad (Equation\ 3.13)$$

Where:

$$Var\left(\sum_{all\ sites} N_{expected,A}\right) = \sum_{all\ sites} [(r_i)^2 \times N_{expected,B} \times (1 - w_{i,B})] \quad (Equation\ 3.14)$$

The odds ratio ( $OR$ ) represents the CMF for the treatment on the considered two-lane rural road segments. CMFs for paved 2-4 ft shoulder, for the combined effect of paved 2-4ft shoulder and applying rumble strips, and for the combined effect of paved 2-4ft shoulder and applying rumble strips are calculated in this study for two-lane rural roads. It is important to note that the pavement of the project sites in this study was resurfaced, and the friction factor was possibly higher from before to after periods, which could influence the occurrence or ROR crashes; however, it was not possible to factor this effect out, as all sites were resurfaced.

The overall unbiased safety effectiveness is determined as a percent change in crash frequency across all sites, as it can be observed in Equation 3.15:

$$Safety\ Effectiveness = 100 \times (1.00 - CMF) \quad (Equation\ 3.15)$$

It is necessary to assess whether the estimated safety effectiveness of the treatment is statistically significant. The precision of the CMF estimation needs to be calculated first, which is done by calculating its variance and standard error according to Equations 3.16 and 3.17.

$$= \frac{(OR')^2 \left[ \frac{1}{\sum_{all\ sites} \sum_{after\ period} N_{observed,A}} + \frac{Var(\sum_{all\ sites} N_{expected,A})}{(\sum_{all\ sites} N_{expected,A})^2} \right]}{1 + \frac{Var(\sum_{all\ sites} N_{expected,A})}{(\sum_{All\ sites} N_{expected,A})^2}} \quad (Equation\ 3.16)$$

$$SE(CMF) = \sqrt{Var(CMF)} \quad (Equation\ 3.17)$$

The standard error of the safety effectiveness can then be computed by Equation 3.18:

$$SE(Safety\ Effectiveness) = 100 \times SE(CMF) \quad (Equation\ 3.18)$$

According to the HSM, if the absolute value of the ratio of Safety Effectiveness by the SE(Safety Effectiveness) is lower than 1.7, the treatment effect is not significant at the approximate 90 percent confidence level; if the ratio is greater than or equal to 1.7, the treatment effect is significant at the approximate 90 percent confidence level; and if the ratio is greater than or equal to 2.0, the treatment effect is significant at the approximate 95 percent confidence level.

### 3.4 EPDO Analysis

For the equivalent property damage only (EPDO) analysis, each crash is weighted based on the crash severity and the equivalent property damage only crash cost. Crash cost estimates for this study are from a National Highway Traffic Safety Administration (NHTSA) study, as shown in Table 3.2. (Blincoe et al., 2014). The number of crashes by severity is multiplied by the EPDO factor for the period before treatment implementation and for the period after treatment implementation. The comparison of the EPDO before and EPDO after can give an overview of the safety effectiveness of the considered treatment in respect to crash severity.

**TABLE 3.2 Crash cost estimates by crash severity**

<b>Crash Severity</b>	<b>Comprehensive Costs (Dollars)</b>	<b>EPDO factor</b>
<b>K</b>	\$9,145,998	203
<b>A</b>	\$1,012,161	22
<b>B</b>	\$284,399	6
<b>C</b>	\$135,123	3
<b>O</b>	\$45,140	1

SOURCE: Blincoe et al., 2014

### 3.5 Benefit-cost analysis

The Benefit-Cost Ratio (BCR) is the ratio between treatment benefits and costs. Treatment benefits can be estimated in a monetary value, according to the average change in crash frequency. Table 3.2 gives the approximate monetary value for avoiding crashes, by severity. (Blincoe et al., 2014). This study considers the monetary values of avoiding crashes, by severity, as the benefits of treatment implementation. These costs were in 2010 dollar values and needed adjustment to a present value. Human costs were adjusted to 2014 dollar values by applying the consumer price index (CPI) (USDOL, 2014); comprehensive costs other than human costs were adjusted to 2014 dollar values applying the employment cost index (ECI) (USDOL, 2014[2]). Table 3.3 shows the adjusted monetary values for benefits, by severity.

**TABLE 3.3 Adjusted Costs**

Severity	NHTSA Costs (2014 Dollar Values)		
	2014 CPI Adjusted Costs	2014 ECI Adjusted Costs	2014 Adjusted Total Costs
<b>K</b>	1,500,373	8,410,436	9,910,809
<b>A</b>	95,647	1,000,997	1,096,644
<b>B</b>	31,127	277,020	308,147
<b>C</b>	25,440	120,989	146,430
<b>O</b>	11,542	37,382	48,924

ALDOT provided total costs of the implemented countermeasures, which included costs of pavement widening, ancillary work (borrow, minor structural concrete, grassing, sodding, erosion control, scoring in some cases), and other costs associated with the countermeasures during service life. Costs were provided in 2014 dollar values.

Crash reduction by severity was estimated with an EB analysis. The service life of paved shoulders with or without scoring in Alabama is approximately 7 years and the discount rate applied to safety projects is 3%. The BCR for each treatment was estimated for the entire service life.

### 3.6 Summary

The frequent occurrence of run-off-road (ROR) crashes and the corresponding high severity of them, especially on rural roads, made several states start new practices or update existing policies as a tentative to improve safety. Some common countermeasures applied in the United States include paved shoulders, shoulder rumble strips, and shoulder rumble stripes. This study developed a survey regarding policies, studies of treatment effectiveness, and dimensions of paved shoulders, shoulder rumble strips, and shoulder rumble stripes. Of all states in the country, 20 completed the survey.

Run-off-road crashes represent more than 50 percent of the fatal crashes in at both national and state levels, and they are a concern especially on rural roads. The Alabama Department of

Transportation implemented a policy in 2006 to implement countermeasures as an effort to reduce ROR crashes on two-lane rural roads, which in practice was extended to four-lane roads. This study evaluated the safety effectiveness of the combined effect of paved shoulder and shoulder rumble strips, the combined effect of paved shoulder and shoulder rumble stripes, and the effect of paved shoulder only on 101 projects in Alabama that had 2 to 4 ft of shoulder width. The effectiveness of the treatments implemented in Alabama after ALDOT policy was addressed by an application of the Empirical Bayes method, EPDO analysis, and a benefit-cost analysis.

## 4. RESULTS AND DISCUSSION

### 4.1 Survey of state departments of transportation in the United States

#### 4.1.1 Paved shoulders

After the evaluation of the survey responses, detailed in Appendix B, a summary of results is presented in this section. Table 4.1 shows the percentage of states that apply paved shoulders to each type of projects. It can be seen that 70% of the agencies implement paved shoulders when new pavements are constructed. Only 40% of the agencies have shoulder paving as stand-alone projects. It was not specified by the agencies if the stand-alone implementation of paved shoulders was a regular practice or only rare cases.

**TABLE 4.1 When states apply paved shoulders**

<b>Paved Shoulders are Applied to</b>	<b>Percent of States</b>
<b>New pavement construction</b>	70
<b>Pavement resurfacing projects</b>	55
<b>Pavement rehabilitation projects</b>	55
<b>Pavement restoration projects</b>	45
<b>Stand-alone improvements (paving shoulder without any treatment on traveled way pavement)</b>	40

Table 4.2 is a summary of the factors that influence the determination of shoulder width within the 20 states considered in this study. All locations consider traffic volume as a factor to determine shoulder width, and 85% also consider functional classification. Some geometric design elements, however, do not seem to be relevant factors when defining the shoulder width, as only 20 and 15% of the states consider horizontal and vertical alignment, respectively.

**TABLE 4.2 Factors affecting shoulder width**

<b>Factors Influencing Shoulder Width</b>	<b>Percent of States</b>
Traffic volume	100
Functional classification (Arterial, Collector, Local)	85
Speed limit	60
Administrative classification (Interstate, U.S., State, County)	55
Crash frequency/rate	55
Area type (i.e., urban vs. rural)	45
Total roadway width	40
Truck percentage	35
Bicycles	35
Travel lane width	30
Other	30
Horizontal alignment	20
Vertical alignment	15
All state-maintained rural highways	10

#### ***4.1.2 Shoulder Rumble Strips and Stripes***

The most relevant factors for the implementation of shoulder rumble strips and stripes are listed on Table 4.3. It can be observed that shoulder width is the main factor to define whether shoulder rumble strips and stripes should be applied. Speed limit (70%) and area type (65%) were important for states to define if the construction of shoulder rumble strips and stripes was necessary. Most states have a policy only for rural roads with speeds higher than 50 miles per hour. It was reported by some agencies that noise would be a serious problem if rumble strips and stripes were applied in urban areas. Also, presence of bicyclists was a relevant factor (65%), which usually resulted in states applying rumble strips and stripes on shoulders at least 4-ft wide.

**TABLE 4.3 Factors affecting the construction of shoulder rumble strips and stripes**

<b>Factors Influencing Rumble Strips Implementation</b>	<b>Percent of States</b>
<b>Shoulder Width</b>	90
<b>Speed limit</b>	70
<b>Bicycles</b>	65
<b>Area type (i.e., urban vs. rural)</b>	65
<b>Crash frequency/rate</b>	50
<b>Travel lane width</b>	35
<b>Functional classification (Arterial, Collector, Local)</b>	30
<b>Total roadway width</b>	25
<b>Traffic volume</b>	25
<b>Administrative classification (Interstate, U.S., State, County)</b>	15
<b>Horizontal alignment</b>	15
<b>Other</b>	15
<b>All state-maintained rural highways</b>	10
<b>Vertical alignment</b>	5
<b>Truck percentage</b>	5

Most states have been paving shoulders and applying shoulder rumble strips since the early 1970s or even earlier, but their policies keep being updated after new studies on the effectiveness of paved shoulders and shoulder rumble strips are published, as well as which shoulder width is ideal or which type of rumble strips are the most appropriate. The range of costs of paving shoulders is wide, mainly because some states apply full shoulders, while others do not. Also, the range of shoulder widths varies from 1.5 ft to 12 ft, which affects the cost per mile. In general, most states' paved shoulders are at least 4 ft, presumably to provide bicyclists adequate space to ride. Dimensions of shoulder rumble strips and stripes also vary among the states.

Considering the 20 agencies that completed the survey, results on policies for paving shoulders and constructing shoulder rumble strips and stripes can differ significantly from one location to the other. Most states reported that no study to evaluate the effectiveness of the treatments had been conducted. Also, on the few studies that were performed, there were not enough data for a significant study such as an Empirical Bayes before/after analysis. Crash frequencies and crash rates were the most considered methods of safety evaluation. The recommendation is that states collect more after data, when they are available, and perform

statistical analyses, such as those indicated in the *Highway Safety Manual* (HSM), to verify if their policies are adequate or need to be modified.

**TABLE 4.4 Summary of projects**

Treatment	Percent of States with Treatment Applied	Range of Year of Most Updated Policy	Range of Costs (Dollars per Mile)	Dimensions
Paved Shoulders	100	Early 1970s to 2014	40,000 to 750,000	1.5 to 12 ft
Shoulder Rumble Strips	100	Late 1970s to 2014	534 to 3,168	A= 4 to 16 in, B= 7 to 9 in, C= 9 to 15 in, D= 1 to 24 in
Shoulder Rumble Stripes	80	N/A	534 to 3,168	A= 4 to 16 in, B= 0.5 to 9 in, C= 11 to 13 in, D= 1 to 12 in

#### 4.2 Safety effectiveness of the implementation of paved shoulders, rumble strips and stripes on rural roads in Alabama

##### 4.2.1 Highway Safety Manual Empirical-Bayes analysis

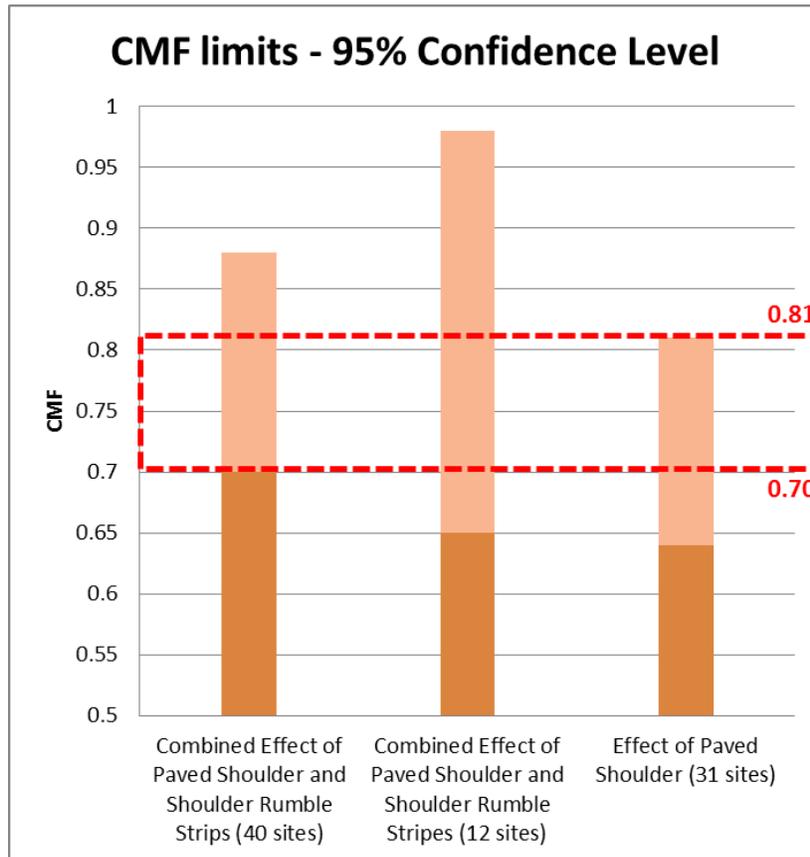
After the Empirical Bayes analysis applying the *Highway Safety Manual* SPF for two-lane rural roads, results can be seen in Table 4.5. The CMFs for two-lane roads for the combined effect of paved shoulder and shoulder rumble strips and stripes are 0.79 and 0.82, respectively, showing a reduction in total ROR crashes of approximately 21 and 18%. The CMF for paving the shoulder of two-lane rural roads is 0.72, corresponding to an approximate reduction in total ROR crashes of 28%. The CMF for paved-shoulder only treatment for four-lane roads was not significant at the 95 percent confidence level and did not meet reliability criteria as given in the HSM; therefore, it is not shown in Table 4.5.

**TABLE 4.5 Empirical Bayes analysis using HSM SPF**

Treatment	CMF	Std Err (CMF)	Z Stat	Confidence Interval	
				Lower	Higher
Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips	0.79	0.04	4.63	0.70	0.88
Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Stripes	0.82	0.08	2.20	0.65	0.98
Two-lane Paved Shoulder (2-4 ft)	0.72	0.04	6.26	0.64	0.81
Four-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips	0.84	0.08	2.02	0.68	1.00

At first glance, the CMF values for two-lane roads might suggest that it would be preferable to apply paved shoulders as a treatment and not implement shoulder rumble strips or stripes. A

more detailed analysis of the results, however, shows that the confidence intervals, at a 95% confidence level, overlap substantially for the three treatments. The CMF for the combined effect of paved shoulders and shoulder rumble strips could be as low as 0.70, and the CMF for paved shoulder-only could be as high as 0.81, for example. Figure 4.1 illustrates the overlap between CMF values for two-lane roads.



**FIGURE 4.1** Overlap between two-lane roads CMFs

The results of this study show that all treatments are effective on reducing ROR crashes on rural roads; however, a comparison between treatments is not recommended as the confidence intervals overlap. For all treatments seen in Table 4.5, the absolute value of the ratio of safety effectiveness by the standard error of safety effectiveness (Z Stat) is greater than 2.00, showing that these treatments are significant at the approximate 95 percent confidence level, and the estimate for the CMF is strong. Also, the standard error of the CMF estimate is lower than 0.1 for all treatments, which makes the CMF estimate reliable. The CMF for paved-shoulder only treatment for four-lane roads was not significant at the 95 percent confidence level, and it was not reliable.

#### 4.2.2 EPDO Analysis

The EPDO analysis for all 101 segments considered three years of ROR data before treatment was implemented and three years of ROR data after treatment was implemented. Table 4.6 shows the results after crash data was weighed by EPDO factors shown in Table 3.2. All treatments had improvement in the safety condition, with a percent reduction in the EPDO scores of 3.78 for the combined treatment of paved shoulder and shoulder rumble strips on two-lane roads, 3.51 for the combined effect of paved shoulder and shoulder rumble stripes on two-lane roads, 10.67 for the treatment of paved shoulder only on two-lane roads, 11.10 for the combined treatment of paved shoulder and shoulder rumble strips on four-lane roads, and 4.01 for the treatment of paved shoulder only on two-lane roads.

For two-lane roads, the results suggest that it would be preferable to apply a 2 to 4 ft paved shoulder and not implement shoulder rumble strips or shoulder rumble stripes as treatments. However, the EPDO score method does not account for regression-to-the-mean bias, it may overemphasize locations with a small number of severe crashes, and it does not account for traffic volume. Therefore, an EB analysis was also performed to consider the disadvantages of this method. The EPDO scores are still useful and recommended to agencies, especially when there is a lack of available data, as it considers severity of crashes and provides information on the safety effectiveness of a treatment. Comparison between treatments, however, should be carefully evaluated, as the method can be sensitive to small sample sizes and different traffic volumes.

**TABLE 4.6 EPDO scores**

<b>EPDO - NHTSA 2013 Weights</b>			
<b>Treatment</b>	<b>Before</b>	<b>After</b>	<b>Percent Reduction (%)</b>
<b>Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips</b>	3519	3386	3.78
<b>Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Stripes</b>	1397	1348	3.51
<b>Two-lane Paved Shoulder (2-4 ft)</b>	3796	3391	10.67
<b>Four-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips</b>	1513	1345	11.10
<b>Four-lane Paved Shoulder (2-4 ft)</b>	1896	1820	4.01

#### 4.2.3 Benefit-cost analysis

The benefit-cost analysis was performed using the crash reduction by severity resulting from the EB analysis in Alabama using the Highway Safety Manual SPF. Results can be seen in Table 4.7 showing that all treatments are economically justified to reduce ROR crash frequency and severity on rural two-lane highways. Comparison between treatments may not be adequate, as noted before for both EPDO scores and EB analysis. A follow-up study with more data is recommended for the purpose of comparisons.

**TABLE 4.7 Benefit/Cost ratios for each treatment**

<b>Treatment</b>	<b>Total Benefits</b>	<b>Total Costs</b>	<b>B/C ratio</b>
<b>Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips</b>	\$839,369,222	\$19,816,155	42:1
<b>Two-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips</b>	\$193,191,490	\$5,777,951	33:1
<b>Two-lane Paved Shoulder (2-4 ft)</b>	\$852,266,031	\$15,961,356	53:1
<b>Four-lane Combined Paved Shoulder (2-4 ft) and Shoulder Rumble Strips</b>	\$252,975,328	\$5,988,378	42:1
<b>Four-lane Paved Shoulder (2-4 ft)</b>	\$68,494,122	\$3,637,355	19:1

### 4.3 Summary

The results of the survey distributed to state departments of transportation in the United States can be observed in Appendix B. Of all states in the country, 20 completed the survey. All states apply paved shoulders and shoulder rumble strips as countermeasures to reduce ROR crashes, and 80% of the states also implement shoulder rumble stripes. Dates of the most recent policies vary significantly from one location to the other, as well as dimensions. Only a few states developed safety effectiveness studies, but data was not sufficient, as not “after” crash data after treatment implementation were available, or the methods were not the most recommended for these evaluations. This study recommends that, after states have enough “after” crash data, statistical methods, especially the ones suggested by the *Highway Safety Manual* (HSM), should be applied to verify if treatments are effective and adequate to each state.

The effectiveness of the treatments implemented in Alabama after ALDOT policy was addressed by an EPDO analysis, an Empirical Bayes method, and a benefit-cost analysis. For two-lane roads, the EPDO analysis showed a reduction of EPDO scores of 3.78% for the combined effect of paved shoulders and shoulder rumble strips, 3.51% for the combined effect of paved shoulders and shoulder rumble stripes, and 10.67% for paved shoulder only. For four-lane roads, there was a reduction of EPDO scores of 11.10% for the combined effect of paved shoulders and shoulder rumble strips and a reduction of 4.01% for paved shoulder only. This method does not account for RTM bias, it can overemphasize locations with a small number of severe crashes, and it does not account for traffic volume. The EPDO scores method is easy to be applied and it accounts for severity of crashes, being more robust than the naïve method of safety effectiveness evaluation. However, a comparison between treatments should be carefully evaluated, as the method can be sensitive to small sample sizes and different traffic volumes.

The EB analysis was performed using the HSM safety performance function. For two-lane rural roads, the analysis resulted in CMFs of 0.79, 0.82, and 0.72 for the combined effect of paved shoulder and shoulder rumble strips, the combined effect of paved shoulder and shoulder rumble

stripes, and paved shoulder only respectively. For four-lane roads, the CMF for the combined effect of paved shoulder and shoulder rumble strips was 0.84 and for paved-shoulder only it was not significant and reliable. These results were similar to the EPDO analysis, showing that all treatments reduce ROR crashes, and the CMFs are consistent with the ones commonly found in the literature. A comparison between treatments is not recommended as the confidence intervals for the CMFs overlap. All three methods of safety effectiveness evaluation showed that ROR crashes are reduced by all three implemented countermeasures. It is recommended that ALDOT continues implementing their policy. However, as all treatments were implemented in 2006 or later, there was not much availability of “after” crash data in this study. For conclusions regarding the comparison between treatments, a following study with more data is recommended.

## **5. CONCLUSIONS**

### **5.1 Evolution of the Implementation of Paved Shoulders, Shoulder Rumble Strips, and Shoulder Rumble Stripes on Rural Highways**

A survey was distributed to all state transportation agencies in the United States to verify the state of the practice of the implementation of paved shoulders, shoulder rumble strips, and shoulder rumble stripes as countermeasures to avoid ROR crashes in two-lane rural roads. The survey was completed by 20 state transportation agencies in the country. Results showed that 70% of the agencies implement paved shoulders when new pavement are constructed, while only 40% of the agencies have shoulder paving as stand-alone projects. All agencies consider traffic volume as a factor to define shoulder width, and 85% also consider functional classification. Some geometric design elements such as horizontal and vertical alignment are not relevant factors when defining the shoulder width; only 20% and 15% of the states consider horizontal and vertical alignment, respectively, as a factor that establishes the width of the shoulder.

Shoulder width was the main factor to determine whether shoulder rumble strips and stripes should be applied. The need for applying shoulder rumble strips and stripes was also highly influenced by speed limit (70% of the states) and area type (65% of the states). Most states only have a policy for rural roads when speeds are higher than 50 miles per hour. Some agencies reported that noise would be a serious problem if rumble strips and stripes were applied in urban areas. Presence of bicyclists was a relevant factor (65% of the states) when deciding which shoulder width should be the minimum for applying shoulder rumble strips and stripes; in most cases, this value is 4 ft.

All state transportation agencies apply paved shoulders and shoulder rumble strips as an effort to prevent crashes; 80% of the agencies also apply shoulder rumble stripes. The range of shoulder widths varies from 1.5 ft to 12 ft; the general practice for most agencies is that paved shoulders are at least 4 ft wide.

The majority of the agencies reported that no study to evaluate the effectiveness of the treatments had been performed. Crash frequencies and crash rates were the most considered methods of safety evaluation for most agencies that conducted related studies, which shows

limitations as the results of these methods cannot lead to conclusions as relevant as the ones resulting from an Empirical Bayes analysis, for example.

## **5.2 Effects of Pavement Widening, Rumble Strips, and Rumble Stripes on Rural Highways in Alabama**

This study evaluated data from 101 projects in Alabama representing 678 miles of segments on two and four-lane rural roads that had 2 to 4 ft of paved shoulders constructed, and in some cases, rumble strips or rumble stripes were scored into the pavement within the shoulder.

The evaluation of the effectiveness of the implemented countermeasures after ALDOT's policy was based on an EPDO analysis, an Empirical Bayes method, and a benefit-cost analysis. For two-lane roads, the EPDO analysis showed a reduction of EPDO scores of 3.78% for the combined effect of paved shoulders and shoulder rumble strips, 3.51% for the combined effect of paved shoulders and shoulder rumble stripes, and 10.67% for paved shoulder only. For four-lane roads, there was a reduction of EPDO scores of 11.10% for the combined effect of paved shoulders and shoulder rumble strips and a reduction of 4.01% for paved shoulder only. It can be inferred that all methods reduced ROR crashes; however, a comparison between treatments is not recommended, as the method can be sensitive to small sample sizes and different traffic volumes.

The EB method was performed applying the *Highway Safety Manual* SPFs. For two-lane rural roads, the analysis resulted in CMFs of 0.79, 0.82, and 0.72 for the combined effect of paved shoulder and shoulder rumble strips, the combined effect of paved shoulder and shoulder rumble stripes, and paved shoulder only respectively. For four-lane roads, CMF for the combined effect of paved shoulder and shoulder rumble strips was 0.84 and for paved-shoulder only it was not significant or reliable. Similar conclusions to the EPDO analysis resulted from the EB analysis: all treatments reduce ROR crashes. Again, a comparison between treatments is not recommended, since it cannot be assumed that it is better to implement paved shoulders without scoring, as the 95% confidence intervals for the CMFs overlap.

Benefit-cost ratios also showed that all treatments improve safety, providing more benefits than the cost for their implementation. On two-lane roads, B/C ratios were 42:1, 33:1, and 53:1 for the combined effect of paved shoulder and shoulder rumble strips, the combined effect of paved shoulder and shoulder rumble stripes, and paved shoulder only respectively. On four-lane roads, B/C ratio was 42:1 for the combined effect of paved shoulder and shoulder rumble strips and 19:1 for the paved shoulder-only treatment.

## **6. RECOMMENDATIONS**

This study recommends that state transportation agencies should perform statistical analyses, especially applying methods outlined in the HSM, when data are available, to quantify the effectiveness of treatments examined in this study. This will be important to provide agencies enough information on safety effectiveness of the countermeasures applied to avoid crashes. This safety effectiveness evaluation showed that ROR crashes are reduced by all three implemented countermeasures in two and four-lane rural roads in Alabama. It is recommended that ALDOT

continues implementing their policy. For conclusions regarding the comparison between treatments, a follow-up study with more years of data and more sites is recommended.

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**APPENDIX A**  
**SURVEY TO DETERMINE THE STATE OF THE PRACTICE REGARDING**  
**COUNTERMEASURES TO PREVENT ROR CRASHES ON RURAL HIGHWAYS IN**  
**THE UNITED STATES**

## Paved Shoulders

This survey is in support of the research project "A Study of the Effects of Pavement Widening and Rumble Strips on Two-Lane Rural Highways in Alabama", a study conducted by the Highway Research Center at Auburn University. The purpose is to determine the state-of-practice of state Departments of Transportation in the United States regarding paved shoulders and shoulder rumble strips installation on rural highways. When answering all questions, consider only highways THAT ARE NOT FREEWAYS.

Thank you for participating on this survey. The approximate time to complete the questions is 15 minutes.

Please write below the name of your agency.

**Question 1. Does your state have a written policy or set of guidelines concerning paving previously unpaved shoulders or widening shoulder pavement for: (Select all that apply)**

- New pavement construction
- Pavement resurfacing projects
- Pavement restoration projects
- Pavement rehabilitation projects
- Stand-alone improvements (paving shoulder without any treatment on traveled way pavement)

**Question 2. If available, attach the file with the policy or set of guidelines mentioned in Question 1.**

No file chosen

**Question 3. When most recently has your state's current practice of paving shoulders changed?**

**Question 4. What key factors influence the width of paved shoulders? (Select all that apply)**

- Functional classification (Arterial, Collector, Local)
- Administrative classification (Interstate, U.S., State, County)
- Horizontal alignment
- Vertical alignment
- Travel lane width
- Total roadway width
- Traffic volume
- Truck percentage
- Bicycles
- Area type (i.e., urban vs. rural)
- Speed limit
- Crash frequency/rate
- All state-maintained rural highways
- Other

**Question 5. If there is an additional document with information related to Question 4, please upload it here.**

No file chosen

**Question 6. If you selected any features on Question 4 and did not attach a file on Questions 2 or 5, please specify how they affect shoulder paving. (e.g. minimum required paved shoulder width for each speed or AADT range).**

**Question 7. What is the typical range of costs, or average cost, per mile, of paving shoulders in your state? How are these projects funded?**

**Question 8. Has your state evaluated the performance and/or effectiveness of paving shoulders using either highway safety criteria (e.g. reduction in run-off-road crashes) or using other measures of highway user satisfaction?**

**Question 9. If your state has evaluated the performance and/or effectiveness of paving shoulders using the methods described in Question 8, please upload a copy of the report.**

No file chosen

**Question 10. Have any unexpected problems or difficulties been encountered with the adoption of a policy on paved shoulders? (e.g. if too wide, vehicles may use shoulders as a regular lane and increase some types of crashes). If so, please elaborate.**

### Shoulder Rumble Strips

**Question 1. Does your state use shoulder rumble strips on highway shoulders?**

- Yes
- No

**Question 2. Does your state have a written policy or set of guidelines concerning the installation of shoulder rumble strips?**

- Yes
- No

**Question 3. If available, attach the file with the policy or set of guidelines mentioned in Question 2.**

No file chosen

**Question 4. When, most recently, has your state's current practice of installing shoulder rumble strips changed?**

**Question 5. What features directly affect installation requirements within your state's shoulder rumble strip policy or guidelines? (Select all that apply)**

- Functional classification (Arterial, Collector, Local)
- Administrative classification (Interstate, U.S., State, County)
- Shoulder width
- Horizontal alignment
- Vertical alignment
- Travel lane width
- Total roadway width
- Traffic volume
- Truck percentage
- Bicycles
- Area type (i.e., urban vs. rural)
- Speed limit
- Crash frequency / rate
- All state-maintained rural highways
- Other

**Question 6.** If there is an additional document with information related to Question 5, please upload it here.

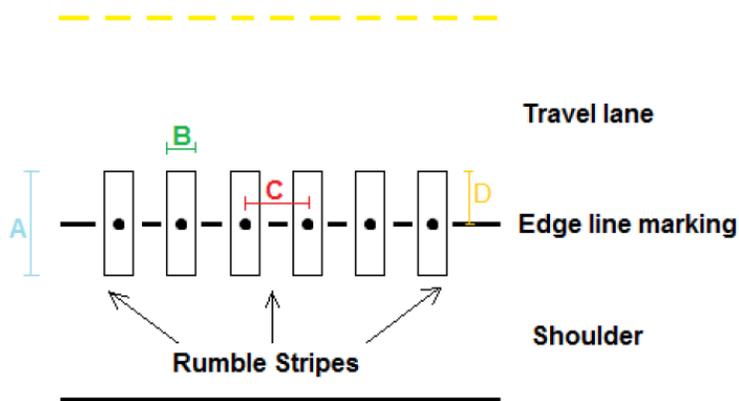
Choose File No file chosen

**Question 7.** If you selected any features on Question 5 and did not attach a file on Questions 3 or 6, please specify how they affect installation requirements of shoulder rumble strips. (e.g. minimum required shoulder width to apply rumble strips).

**Question 8.** Has your agency installed rumble strips (rumble strips placed on edge line marking)?

- Yes
- No

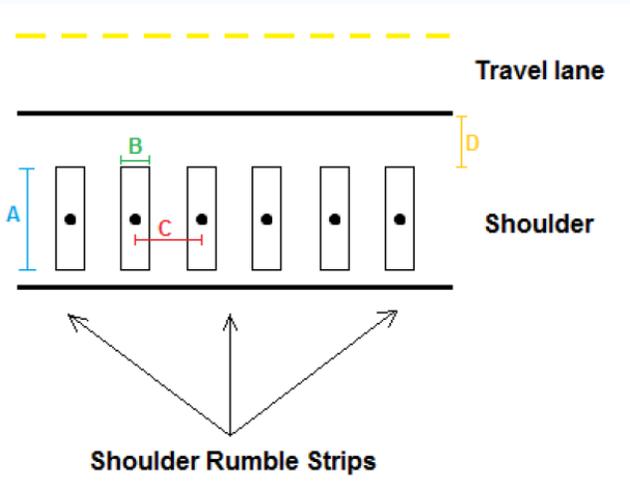
**Question 9.** On Question 10, please provide the dimensions A, B, C and D currently used in the milled shoulder rumble strips, according to the figure below. (Please provide this information for all types of shoulder rumble strips used in your state).



**Question 10. Provide the dimensions A, B, C and D for the rumble stripes in Question 9**

A	<input type="text"/>
B	<input type="text"/>
C	<input type="text"/>
D	<input type="text"/>

**Question 11. On Question 12, please provide the dimensions A, B, C and D currently used in the milled shoulder rumble strips, according to the figure below. (Please provide this information for all types of shoulder rumble strips used in your state).**



**Question 12. Provide the dimensions A, B, C and D for the rumble strips in Question 11**

A	<input type="text"/>
B	<input type="text"/>
C	<input type="text"/>
D	<input type="text"/>

**Question 13. What is the typical range of costs, or average cost, per mile, of milled in shoulder**

rumble strips in your state? How are these projects funded?

**Question 14. Has your state evaluated the performance and/or effectiveness of milled SRS using either highway safety criteria (e.g. reduction in run-off-road crashes) or using other measures of highway user satisfaction?**

**Question 15. If your state has evaluated the performance and/or effectiveness of milled SRS using the methods described in Question 14, please upload a copy of the report.**

No file chosen

**Question 16. Have any unexpected problems or difficulties been encountered with the adoption of milled SRS? If so, please elaborate.**

**Contact**

**May we have the name and e-mail address of an engineer in your agency that we may contact to clarify any aspect of your response or to obtain additional information?**

**APPENDIX B**  
**SURVEY DETAILED RESPONSES**

*a) Arizona Department of Transportation*

Paved Shoulders

Arizona DOT (ADOT) has a general practice of paving shoulders that started in the early 1970s. The DOT only applies paved shoulders to new pavement construction projects. Shoulder width in Arizona is defined by functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., County), traffic volume, truck percentage, and area type (urban vs. rural). For rural multilane divided roads, paved shoulder width is 4 ft on the left and 10 ft on the right (in direction of travel); for rural two-lane roads, shoulder width is 8 ft if the design hourly volume (DHV) is greater than 200 vehicles per hour, and 6 ft for a DHV less than 200 vehicles per hour.

No cost information was provided by ADOT.

No previous study was performed in Arizona to evaluate the effectiveness of paved shoulders in rural roads.

Shoulder Rumble Strips and Stripes

ADOT has been installing shoulder rumble strips since the late 1970s, but their most recent policy is from 2011. The purpose of shoulder rumble strips in Arizona is to enhance safety by preventing run-off-road (ROR) crashes. The implementation of shoulder rumble strips is a function of shoulder width, presence of bicycles, and area type. Shoulder rumble strips should be applied to all multilane rural roads, with a minimum required shoulder widths of 4 ft (right side) and 2 ft (left); for two lane rural roads, shoulder rumble strips should be applied only when shoulder width is 4 ft or greater. If appreciable bicycle traffic exists, a minimum effective clear shoulder width of

3.5 ft should be provided. No rumble stripes are used in the state. Shoulder rumble strips basic dimensions are A = 6 to 12 in, B = 7 in, C = 12 in, and D = 1 to 10 in.

Shoulder rumble strips cost is approximately \$1700 per mile per side.

No study regarding the evaluation of the effectiveness of shoulder rumble strips in Arizona was performed yet.

#### *b) Arkansas State Highway and Transportation Department*

##### Paved Shoulders

Arkansas State Highway and Transportation Department (AHTD) has a policy on paving shoulders for new pavement construction, pavement resurfacing projects, pavement restoration projects, and pavement rehabilitation projects since 1989. Shoulder width is defined by functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), horizontal alignment, vertical alignment, travel lane width, total roadway width, traffic volume, truck percentage, presence of bicycles, area type (urban vs. rural), speed limit, and crash frequency/rate. Usually, 2 ft paved shoulders are used on rural roads in Arkansas.

On average, the cost of adding 2 ft paved shoulders is about \$388,149 per mile. Safety projects are funded using HSIP funds.

AHTD has evaluated rural two-lane highways in Arkansas and results showed that when widening the left and right paved shoulders from 2 ft to 4 ft, the total predicted crashes have reduced from 7.47 crashes to 6.90 crashes (7.63 % reduction in total crashes).

Some challenges reported by AHTD regarding paving shoulders showed that vehicles were using paved shoulders that are too wide as a potential extra lane, which may increase crash risk.

### Shoulder Rumble Strips and Stripes

In Arkansas, the application of shoulder rumble strips is based on functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), shoulder width, horizontal alignment, vertical alignment, travel lane width, total roadway width, traffic volume, truck percentage, bicycles, area type (i.e., urban vs. rural), speed limit, and crash frequency/rate. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12 in, and D = 4 in. Rumble stripes basic dimensions are A = 6 in, B = 5 in, C = 12 in, and D = 3 in.

Rumble Strips on asphalt shoulders average cost is about \$0.16 per linear foot (one direction).

No study was reported by AHTD regarding the effectiveness of shoulder rumble strips.

Issues after the implementation of shoulder rumble strips in Arkansas were mainly related to noise. Residents have complained that rumble strips make too much noise that they do not want them installed near their residential area.

### *c) Delaware Department of Transportation*

#### Paved Shoulders

Delaware Department of Transportation (DelDOT) defines the need of paving shoulders based on the functional classification (Arterial, Collector, Local), traffic volume, and area type (urban vs. rural). The shoulder width for rural local, collectors, and arterials are 5, 8, and 10 ft, respectively.

No cost information was provided by Delaware DOT.

No previous study to evaluate the effectiveness of paved shoulders was performed.

### Shoulder Rumble Strips and Stripes

DelDOT has a policy last updated in 2011 on guidelines of implementation of shoulder rumble strips. The application of shoulder rumble strips is based on functional classification (Arterial, Collector, Local), shoulder width, presence of bicyclists, area type (i.e., urban vs. rural), and crash frequency/rate. Shoulder rumble strips should be installed on all rural two-lane roadways with a minimum of 11 ft lanes, 5 ft shoulders, and a posted speed limit or 85<sup>th</sup> percentile speed of 40 miles per hour or higher. Shoulder rumble strips should also be installed on all multilane rural roads. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12 in, and D = 12 in. Rumble stripes basic dimensions are A = 6 in, B = 7 in, C = 12 in, and D = 3 in.

In Delaware, shoulder rumble strips cost approximately \$3,000 per mile, including maintenance of traffic and other associated costs. Federal safety funds are used.

DelDOT mentioned that they just started a study regarding the effectiveness of shoulder rumble strips. No results are available yet.

Some issues faced by DelDOT were related to the placement of shoulder rumble strips and bicycle traffic. They use “bike-friendly” rumble strips, with at least 4 ft of usable shoulder beyond the rumble strip and they also determine there should be gaps with no rumble strips; however, some contractors did not consider the bicycle guidelines when implementing shoulder rumble strips. This has resulted in several complaints by the bicycle community, and DelDOT is currently working to solve the problem.

*d) Hawaii Department of Transportation*

Paved Shoulders

Hawaii Department (HDOT) has a policy for paving shoulders that has been updated in 2010. Paved shoulders are applied on pavement resurfacing projects, pavement restoration projects, and pavement rehabilitation projects. Shoulder width varies according to the design speed, traffic volume, type of terrain, functional classification, and area type. For rural roads, shoulder width varies from 3 to 6 ft.

In Hawaii, projects are normally funded by state special maintenance funds and are occasionally federalized.

No previous study was performed to evaluate the effectiveness of paved shoulders in Hawaii.

Lessons learned by the HDOT usually result from the fact that designers provide for only minimum paved shoulder width, limiting installation of shoulder rumble strips.

Shoulder Rumble Strips and Stripes

HDOT does not have a written policy for shoulder rumble strips implementation; however, installations have been increasing and are usually a function of shoulder width, total lane width, total roadway width, presence of bicyclists, crash frequency/rate, and area type. Although no written policy exists, 3 ft minimum of paved shoulder width is required between shoulder rumble stripes and edge of paved shoulder, and 5 ft minimum of paved shoulder width is required between shoulder rumble strips and edge of paved shoulder. Rumble strips basic dimensions are A = 12 in, B = 6 to 9 in, C = 12 in, and D = 4. Rumble stripes basic dimensions are A = 4 in, B = 6 to 9 in, C = 12 in, and D = 2 in.

Shoulder rumble strips costs can be funded through various sources since they can be included in most projects. Funding can come from state special maintenance to capital improvement and can be federalized with safety, National Highway Performance Program (NHPP), Surface Transportation Program (STP), etc.

No study has been developed in Hawaii yet to evaluate the effectiveness of shoulder rumble strips.

Most difficulties HDOT faces regarding shoulder rumble strips are noise and bicyclists complaints.

#### *e) Idaho Transportation Department*

##### Paved Shoulders

Idaho Transportation Department (ITD) has a policy for paving shoulders that has been unchanged for more than 20 years. The determination of the shoulder width is based on the roadway area (rural or urban), traffic volume, percent trucks, and design speed. For rural roads, shoulder width varies from 2 to 6 ft. It is recommended a shoulder width of 5 ft where bicyclists are present, to provide them enough space to ride. The policy is valid for paving previously unpaved shoulders for new pavements being constructed, for pavement resurfacing projects, for pavement restoration projects, for pavement rehabilitation projects, and as stand-alone improvements.

The costs for paving the shoulders in Idaho are the same as the costs for constructing the rest of the roadway. They range from \$80,000 to \$250,000 per mile. Projects are funded by the Surface Transportation Program (STP).

One lesson learned by the ITD was that It is important to have either a slope shoe or safety edge at the pavement edge, avoiding a pavement drop-off.

### Shoulder Rumble Strips and Stripes

The ITD has a new policy, from 2013, regarding the application of shoulder rumble strips or stripes in the state. Pavement scoring should be applied on a minimum shoulder width of 4 ft. A Safety Index following the procedures in the Highway Safety Manual was calculated by the ITD to define sections of roadways that needed rumble strips, as they consider rumble strips do not provide a benefit where there are few incidences of ROR crashes. Bicycle usage is also a factor when deciding where to implement rumble strips, and even if a minimum shoulder width of 4 ft is required, 5 ft is the desirable for bicyclists. If the shoulder is in poor condition and the project does not include an overlay, Idaho Department of Transportation does not include rumble strips. Rumble strips basic dimensions are A = 12 in, B = 7 in, C = 12 in, and D = 12. Rumble stripes basic dimensions are A = 12 in, B = 7 in, C = 12 in, and D = 2 to 3 in.

The average cost of scoring the pavement is \$973.87 per mile. Projects are funded through either safety or as generally cost in the project.

In 2012, potential crash reduction benefits of shoulder rumble strips were analyzed by the University of Idaho. The evaluation was done using two different evaluation methods: Comparison Groups (CG) before-and-after analysis and Empirical Bayes (EB) before-and-after analysis. For cases where control section data was limited or not available, naive before-and-after analysis was used. Based on Idaho's crash data, the installation of shoulder rumble strips on 2-lane rural highways resulted in a 15 percent reduction in all ROR crashes and a 74 percent reduction in severe ROR crashes. The percent reduction in all ROR crashes and severe ROR crashes when shoulder rumble strips were installed in 4-lane rural highways were 60 percent and 45 percent, respectively.

*f) Iowa Department of Transportation*

Paved Shoulders

The policy of Iowa DOT regarding paved shoulders is recent, from 2014. To determine if it is appropriate to have the shoulder paved, factors such as roadway classification and design year traffic volume have to be analyzed. Other considerations include the likely presence of pedestrians and/or bicyclists and specific geometric issues. The minimum shoulder width is 2 ft. If bicycles are accommodated, a minimum 4 ft shoulder is recommended for 45 mph or less, and wider shoulders are recommended for higher speeds or if rumble strips are to be placed.

The approximate cost for paving a shoulder can vary from \$28,00 to \$80,00 per linear foot, depending on the thickness of the shoulder.

Iowa DOT has relied on paved shoulders research from other states. In the future, they plan on having their own evaluation, after they have a few years of crash history.

Shoulder Rumble Strips and Stripes

Iowa DOT's most recent policy on shoulder rumble strips is from 2013. The application of shoulder rumble strips is based on administrative classification (Interstate, U.S., State, County), traffic volume, area type (urban vs. rural), and crash frequency/rate. No shoulder rumble strips are used in the state. Rumble strips basic dimensions are A = 12 in, B = 7, C = 12 in, and D = 6 in.

Average cost of shoulder rumble strips is \$1.61 per linear foot and funds come from the same source as the rest of the project.

No study was performed yet to evaluate the effectiveness of shoulder rumble strips in Iowa.

*g) Kentucky Transportation Cabinet*

Paved Shoulders

Kentucky Transportation Cabinet (KYTC) has a policy on paving shoulders for new pavement construction and pavement restoration projects. Shoulder width is defined by functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), and traffic volume. Shoulder width varies from 2 to 10 ft on rural roads.

The approximate cost for paving a 4 ft shoulder, common practice in Kentucky, is \$40,000 per mile.

No previous study to evaluate the effectiveness of paved shoulders was performed.

KYTC reported that they have limitations on the amount of usable shoulder to install a paved shoulder on our 2-lane rural routes. Usually, less than 2 feet of shoulder between the pavement and the ditch can be observed.

Shoulder Rumble Strips and Stripes

KYTC's policy regarding the implementation of shoulder rumble strips was last updated in 2012. The application of shoulder rumble strips is based on shoulder width and speed limit. Pavement scoring should be applied on shoulders of facilities with posted speed limits greater than 45 MPH and shoulder widths 4 feet or greater. Rumble strips basic dimensions are A = 16 in, B = 7 to 7.5 in, C = 12 in, and D = 1. Rumble stripes basic dimensions are A = 8 to 12 in in, B = 7 to 7.5 in, C = 12 in, and D = 4 to 6 in.

Average cost of shoulder rumble strips is \$0.25 per linear foot and funds come from the same source as the rest of the project.

A study was performed in 2008 by the University of Kentucky to evaluate the safety benefits associated with the application of shoulder rumble strips on 2-lane rural roads in Kentucky. A three-year crash history was available, and the analysis was conducted in terms of crash rates for control sites and sites with shoulder rumble strips. Sections with rumble strips had a lower crash rate than those without (2.67 Crashers per MVM vs. 3.91 Crashes per MVM). A regression analysis was also performed to verify if crash rates were significantly different (at a 90% confidence level) between control sites and sites with shoulder rumble strips. Roads with shoulder rumble strips had statistically significant lower total crash rate than roadways without shoulder rumble strips. The difference between control sites and sites with shoulder rumble strips was not significant for run-off-road crash rates.

*h) Louisiana Department of Transportation and Development*

Paved Shoulders

Louisiana Department of Transportation and Development (LaDOTD) updated their policy on paved shoulders in 2010. Paved shoulders are applied on pavement resurfacing projects, pavement restoration projects, and pavement rehabilitation projects. Shoulder width varies according to the posted speed, traffic volume, lane width, functional classification, percent trucks, and area type. For rural roads, shoulder width varies from 2 to 6 ft.

The costs of LaDOTD for paving shoulders are between \$80 and \$100 per ton of Superpave asphalt placed.

No previous study was performed to evaluate the effectiveness of paved shoulders in Louisiana.

### Shoulder Rumble Strips and Stripes

LaDOTD has a policy for shoulder rumble strips implementation that was last updated in 2012. Designers are instructed to include shoulder rumble strips in all projects that include all new construction, reconstruction, and preservation/rehabilitation/replacement where incorporation of rumble strips will not delay the project letting date in Louisiana. Rumble strips use is limited to rural roads where speed limit is 50 MPH or more. Rumble strips basic dimensions are A = 12 in, B = 6.5 to 8.5 in, C = 12 to 14 in, and D = 6. No information was provided by LaDOT regarding rumble stripes.

Shoulder rumble strips costs can be funded through various sources since they can be included in most projects. Funding can come from state special maintenance to capital improvement and can be federalized with safety, National Highway performance Program (NHPP), Surface Transportation Program (STP), etc.

No study has been developed in Hawaii yet to evaluate the effectiveness of shoulder rumble strips.

Most difficulties HDOT faces regarding shoulder rumble strips are noise and bicyclists complaints.

#### *i) Missouri Department of Transportation*

##### Paved Shoulders

Missouri Department of Transportation (MoDOT) has a policy concerning paving previously unpaved shoulders for new pavements being constructed, and for pavement resurfacing projects. The policy was changed in 2012, and determines the need of paving shoulders based on functional classification, roadway width, traffic volume, presence of bicyclists, and speed limit.

Where a paved shoulder is provided on major rural routes, the full thickness of the travel way pavement should be extended laterally to a longitudinal joint of 1 ft. Minor road shoulders should be aggregate stabilized except when maintenance or safety concerns (e.g., edge drop off, high run-off road (ROR) occurrence) justify an alternate treatment. When conditions warrant, a 1 or 2 ft. lateral extension of the mainline pavement should be considered as an initial option on minor rural roads.

The costs of paved shoulders range from \$70,000 to \$120,000 per mile, depending on grading need. Projects are funded by both Highway Safety Improvement Program and Open Container funding sources.

In 2005 and 2006, the Missouri Department of Transportation (MoDOT) undertook a major program, known as the Smooth Roads Initiative (SRI), to improve both the rideability and the visibility of over 2,300 mi of major roadways in Missouri. MoDOT was able to have MRIGlobal complete a study of rural routes in the state after paving the shoulders. The evaluation of SRI improvements was conducted using a before/after Empirical Bayes method, with 3 years of crash data before implementation of SRI improvements and 3 years of crash data after SRI implementation. 1,453.1 miles of rural roads were evaluated in this study, including freeways, multilane divided highways, multilane undivided highways, and two-lane highways. After the implementation of wider pavement markings and paved shoulders after resurfacing, there was a reduction on fatal and disabling injuries of 21% on rural freeways, of 34% on rural multilane divided highways, and of 46% on rural multilane undivided highways.

Main challenges faced by MoDOT were related to change in crash types over the year. They noticed an increase on single-vehicle lane departure crash type, and it's still their goal to minimize them. Also, the constructability of shoulders is difficult for some of the current roadway

structures, as when shoulder width may involve a great deal of grading if the existing roadway has minimal unpaved shoulder.

### Shoulder Rumble Strips and Stripes

MoDOT has a policy for shoulder rumble strips implementation that was last modified in 2004. The need of applying shoulder rumble strips is based on functional classification, shoulder width, traffic volume, and speed limit. Rumble strips can be installed with a minimum of 2 ft shoulders and the basic dimensions are A = 12 in, B = 7 in, C = 12 in, and D = 4 in. The state agency also has rumble stripes applied to rural roads, with dimensions A = 12 in, B = 7 in, C = 12 in, and D = 6 in.

Costs of striping the pavement are in the range of \$1,000-\$1,500 per mile. Most are funded by the Highway Safety Improvement Program (HSIP) funding or Open Container penalty funding.

As a result of the SRI study by MRIGlobal, wider markings and rumble strips on paved shoulder after resurfacing caused a decrease on fatal and disabling injuries of 26% on rural freeways, and of 49% on rural multilane divided highways. Wider markings and rumble stripes on paved shoulder after resurfacing caused a decrease on fatal and disabling injuries of 25% on rural freeways, and of 24% on rural multilane divided highways. Single-vehicle crashes appear to have increased, which the state explains it was a result from a statewide trend of increases in lane-departure crashes rather than from an effect of the striping and delineation improvements.

Overall, MoDOT considers scoring the pavement very successful. The only observed issue was some deterioration of the shoulder rumble strips as the life of pavement nears the end.

*j) Montana Department of Transportation*

Paved Shoulders

Montana Department of Transportation (MDT) has a policy for paving previously unpaved shoulders for new pavements being constructed, for pavement rehabilitation projects, and as stand-alone improvements. The policy in Montana is the same as it was 40 years ago. The MDT developed a Route Segment Plan, which defined the required shoulder widths for all rural routes on the state system, with the exception of Secondary routes. The Route Segment Plan was developed to meet the essential needs of the transportation network with the funding available. Shoulder width is a function of functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), total roadway width, traffic volume, presence of bicyclists, area type (rural/urban), and crash frequency/rate. The maximum shoulder width for rural roads is 8 ft.

Since the cost of paving shoulders is based on a number of variables, such as shoulder width, pavement thickness (MDT uses the same thickness of pavement on the shoulders as it uses on the travel lanes), there is not an average cost that could provide any applicable information. In addition, shoulder paving in Montana is mostly performed in conjunction with paving the travel lanes; if shoulders were paved separately, the costs would be higher due to economy of scale. This is especially true for narrower shoulders.

No study has been performed in Montana to evaluate the performance and/or effectiveness of paving shoulders.

### Shoulder Rumble Strips and Stripes

The MDT is currently revising their policy on shoulder rumble strips. The implementation of shoulder rumble strips in the state are based on shoulder width, presence of bicyclists, area type (urban vs. rural), speed limit, and crash frequency/rate. Rumble strips basic dimensions are A = 12 in, B = 6 7/8 to 8 3/8 in, C = 12 in, and D = 6 in.

The average cost of scoring the pavement is \$725 per mile. MDT is using reduced widths and shallower grinds and reduced offsets for various installations when the shoulder width is narrower than 4'. MDT uses an intermittent pattern where every 60' includes a 13' gap.

A study was conducted in 2003 by Marvin and Associates to evaluate shoulder rumble strips on two-lane rural roads in Montana. The study included 106.4 miles of roadway. Run-off-road crash rates decreased by 17.6% on roads where shoulder rumble strips were applied, but the severity rate increased by 3.5%. On corresponding control segments, no change on crash rates was observed, but there was a severity rate decrease by 23.2%. This indicates that the addition of shoulder rumble strips may have improved roadway safety as far as crash frequency is concerned, but an increase in crash severity rates occurred at the same time.

The Montana Department of Transportation reported the concern regarding a bicycle community issue on installing shoulder rumble strips on certain routes that they use for recreation and bike events. Also, there have been noise issue raise in several places.

*k) Nebraska Department of Roads*

### Paved Shoulders

Nebraska Department of Roads (NDOR) has a policy from 2008 on how to apply paved shoulders. Shoulders should be paved for new pavement construction, pavement resurfacing projects, pavement restoration projects, and pavement rehabilitation projects. Shoulder width is specified

according to traffic volume, vertical alignment, horizontal alignment, number of lanes, and lane width. For rural two-lane roads, shoulder widths vary from 2 to 8 ft; for multilane rural roads, shoulder widths vary from 5 to 6 ft (left) and 10 to 12 ft (right). The Minimum Design Standards specify ranges of ADT for which shoulders will be surfaced. However, if a project does not meet these warrants, the District Engineer may request approval from the Roadway Design Engineer to surface a 2 ft shoulder. In these cases, some aspects have to be evaluated: apparent shoulder distress, annual shoulder maintenance costs, the existing turf shoulder width, how close the future traffic is to the meeting the warrants, the adjacent land use, and the crash history that relates directly to shoulder condition.

Average costs of paving shoulders in Nebraska are \$40,000 to \$150,000 per mile. Either Highway Preservation funds or GSIP funds are utilized.

No study regarding the evaluation of the effectiveness of shoulder rumble strips in Nebraska was performed yet.

### Shoulder Rumble Strips and Stripes

NDOR has a policy with guidelines to implement shoulder rumble strips that was last updated in 2014. Shoulder rumble strips should be constructed on 6 ft or wider shoulder for all new construction and reconstruction projects on rural high-speed two-lane rural roads. Shoulder rumble stripes should be constructed on two-lane highways that have 12 ft lanes with a minimum of 2 ft and maximum of 6 ft shoulder width, for ADT greater than 500 vehicles per day, on segments with a ROR crash history, and posted speed limit of 50 MPH or greater. No information of the dimensions of the rumble strips and stripes was provided.

No cost information was provided by NDOR.

No study regarding the evaluation of the effectiveness of shoulder rumble strips in Nebraska was performed yet.

*l) Nevada Department of Transportation*

Paved Shoulders

Nevada Department of Transportation (NDOT) has paved shoulders for new pavement construction, pavement resurfacing projects, pavement restoration projects, and pavement rehabilitation projects for some time, but since 2010 they have been pursuing stand-alone shoulder widening and paving projects. The width of the shoulder is based on functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), traffic volume, truck percentage, presence of bicyclists, area type (urban vs. rural), speed limit, available right-of-way, terrain, and crash frequency/rate. Minimum shoulder width for rural roads is 4 ft, and the maximum is 10 ft.

In Nevada, costs of paving shoulders vary from \$200,000 per mile to \$ 750,000 per mile, depending on the level of work required and the width of paving. Projects are funded through the HSIP program and some through the 3R program, both state and federal funds.

NDOT uses benefit/cost analyses to prioritize potential locations to apply paved shoulders, and crash reduction is measured as crash frequency. Widening shoulders to 5 ft showed a B/C ratio of 1.15.

A concern regarding paved shoulders that was reported by NDOT was an observed increase on speeds after the treatment was implemented.

### Shoulder Rumble Strips and Stripes

Rumble strips policy in Nevada are from 2005, and the implementation of pavement scoring is based on functional classification (Arterial, Collector, Local), administrative classification (Interstate, U.S., State, County), shoulder width, presence of bicyclists, area type (urban vs. rural), and speed limit. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12 in, and D = 0 in.

The approximate cost of applying rumble strips in Nevada is \$300 per mile. Rumble strips projects are funded by the HSIP.

No study was reported by NDOT regarding the effectiveness of shoulder rumble strips.

### *m) New Mexico Department of Transportation*

#### Paved Shoulders

New Mexico Department of Transportation (NMDOT) has a policy regarding paved shoulders that was last updated in 2001. It determines the need of paving shoulders based on functional classification, administrative classification, traffic volume, speed limit, and funding available. Shoulder width on rural roads in New Mexico varies from 4 to 8 ft.

No cost information was provided by NMDOT.

The only study regarding the effectiveness of paved shoulders performed by NMDOT was a literature review to evaluate if 2 ft shoulders were adequate to be implemented in New Mexico. Their conclusion was that shoulders may be used for a variety of purposes, but few of these purposes can be achieved with shoulders that are only 2 ft wide. They found no compelling evidence to suggest that the construction of narrow shoulders on most of New Mexico's rural two-lane highways would result in a safety benefit commensurate with the cost of installing the treatment. As a result, this treatment is not recommended by NMDOT.

### Shoulder Rumble Strips and Stripes

NMDOT has a policy for shoulder rumble strips implementation that was recently modified in 2013. The need of applying shoulder rumble strips is based on shoulder width, presence of bicyclists, area type (urban vs. rural), and speed limit. To implement shoulder rumble strips, the roadway section has to be rural and have a high enough operating speed. Also, the paved shoulder should be in fair to good pavement condition and the width has to be greater than 4 ft. No rumble strips are implemented in New Mexico.

Costs have historically ranged from \$0.13 to \$0.60 per linear foot. Most of these projects are funded as part of other projects using a variety of funding sources. Since 2001, the New Mexico Highway Safety Improvement Program has always placed a high priority in encouraging NMDOT Districts to propose shoulder rumble strips as safety projects to be funded with federal HSIP funds.

No study has been performed by NMDOT regarding the effectiveness of shoulder rumble strips on rural roads.

### *n) North Carolina Department of Transportation*

#### Paved Shoulders

The North Carolina Department of Transportation (NCDOT) paved shoulder policy from 2013 incorporates the findings of an in-depth study of construction, maintenance, safety, operational and economic issues related directly to the usage of paved shoulders. Factors that determine the width of paved shoulders are: functional classification, administrative classification, travel lane width, total roadway width, traffic volume, speed limit, and crash frequency/rate. Shoulder widths vary from 1.5 to 8 ft. The policy is valid for paving previously unpaved shoulders for new

pavements being constructed, for pavement resurfacing projects, for pavement restoration projects, for pavement rehabilitation projects, and as stand-alone improvements.

Costs for paved shoulders in North Carolina are highly variable. They depend on a wide range of factors such as the availability of right of way, utilities involved, drainage adjustments needed, how wide a shoulder is being constructed, traffic control costs, among others. Depending on the magnitude of the effort, the funding mechanism could be as high order as a State Transportation Improvement project or a smaller Small Construction type of project. The modernization of a network of over 80,000 centerline miles of state maintained roads requires the utilization of all available internal and external partnering mechanisms.

A study has been performed in 2010 in the state to verify the performance and/or effectiveness of paving shoulders on some smaller safety funded projects. Results were not consistent through the different state divisions. For example, for 1.5 ft paved shoulders on 2-lane rural roads, a naive before and after analysis was performed for 6 years of data before and 6 years of data after the treatment implementation, and resulted in a 51 percent increase in total crashes and a 60 percent increase in run-off-road crashes for Division 3; for Division 4, this same type of study considered 5 years of before data and 5 years of after data, but results were a 32 percent reduction in total crashes, and a 48 percent reduction in run-off-the-road. For 2 ft paved shoulders, the same inconsistency of results could be observed for sections of 2-lane rural roads; a naive before and after analysis in Division 2 considering 4 years of before and 4 years of after data resulted in a 40 percent reduction in total crashes, and a 39 percent reduction in run-off-road crashes; for Division 6, the naive before and after analysis using 3 years of before and 3 years of after data resulted in a 4 percent increase in total crashes, and a 27 percent decrease in run-off-road

crashes. These inconsistencies may be due to the limitations of a method like the naïve before and after; an Empirical Bayes method could be implemented later on to verify these results.

The NCDOT found several challenges when paving shoulders, such as having to secure right of way, regrade or rebuild ditches, relocate utilities, and attempt to re-establish or improve roadside clear areas (embankments, trees, etc).

### Shoulder Rumble Strips and Stripes

NCDOT has a policy from 2012 that establishes as the standard practice the implementation of rumble strips or stripes at locations on partially controlled or non-controlled facilities that have a documented pattern of treatable lane departure events. Non Freeway rumble strip use is very case specific and limited to safety evidence driven locations. Rumble strips should be applied considering shoulder width, travel lane width, area type (urban vs. rural), presence of bicyclists, speed limit, and crash frequency/rate. It is desirable that a nominal width of four (4) feet of useable shoulder between the outside edge of the shoulder rumble strip/stripe to the edge of pavement exists, so bicyclists have enough space to ride. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12 in, and D = 6 in. The state agency also has rumble stripes applied to rural roads, with dimensions A = 16 in, B = 7 in, C = 12 in, and D = variable, depends on each case.

Funding for shoulder rumble strips and stripes in North Carolina is very limited and restricted to specific safety evidence driven segments. Initial funding may be via spot safety or HSIP (Federal Hazard Elimination), with subsequent resurfacing responsible for the re-installation of the rumble strip or stripe. General cost is \$0.15 per linear foot. Small projects solely to add rumble strips that absorb full traffic control are expected to result in higher costs.

The safety effectiveness of shoulder rumble strips was also evaluated with a naive before and after analysis, which provided inconsistent results. For example, for a 2-lane rural road with 2 ft paved shoulders, the implementation of shoulder rumble strips, in an analysis of 4 years before and 4 years after, showed that total crashes remained relatively unchanged, while run-off-road crashes experienced a 33 percent decrease on the southbound direction but a 17 percent increase on the northbound direction. Empirical Bayes method is also recommended to verify this analysis.

NCDOT reported that rumble strip installations have not been well received by the host communities where they have been utilized. Residents do not appreciate the audible feature (frequency of engagement) and the bicycling community is adverse to any surface imperfections in or along a paved road's surface. Some of the marketed run-off-road crash reductions have been difficult to achieve and some of the results obtained have been less than expected with regard to the crash modification for road departures. There have also been problems with rumble stripes installations with application/adhesion, surface prep, and service life and overall performance of the thermo marking within the grooved slot.

#### *o) Ohio Department of Transportation*

##### Paved Shoulders

Ohio Department of Transportation (ODOT) has a policy on paving shoulders for new pavement construction, and the shoulder width is a function of functional classification (Arterial, Collector, Local), traffic volume, area type (urban vs. rural), and speed limit.

No cost data was provided by the ODOT.

No study was performed to evaluate the effectiveness of paved shoulders in Ohio.

### Shoulder Rumble Strips and Stripes

ODOT has a policy regarding the implementation of shoulder rumble strips, and the most recent version was released in 2013. The application of shoulder rumble strips is based on shoulder width, travel lane width, presence of bicyclists, area type (i.e., urban vs. rural), and speed limit. Shoulder rumble strips and stripes should be placed on 2-lane rural roads where the speed limit is greater than 50 mph, on asphalt of at least 1-1/4 in thickness, on a 2 ft or greater shoulder. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12 in, and D = 6 in for shoulders 4 to 6 ft, 10 in for shoulders > 6 ft. Rumble stripes basic dimensions are A = 6 in, B = 0.5 in, C = 12 in, and D = 1 in.

Average cost of rumble strips and stripes is \$900 per mile. Some initial costs are covered by the Safety Program. The cost is now included in resurfacing projects.

No study was reported by ODOT regarding the effectiveness of shoulder rumble strips and stripes.

It was reported by ODOT that initially they installed shoulder rumble strips and stripes on meeting certain condition standards; however, they now install them mainly as part of resurfacing operations on new pavement. Also, a concern they usually receive is that the bike community was very concerned about the installation of shoulder rumble strips and stripes. They started to use a more shallow 3/8 in depth and leave gaps to allow movement between the shoulder and traveled way.

*p) Oklahoma Department of Transportation*

Paved Shoulders

Oklahoma Department of Transportation (ODOT) defines the need of paving shoulders only for new pavement construction. Their policy was last updated in 2002, and shoulder width is determined as a function of functional classification (Arterial, Collector, Local), travel lane width, traffic volume, and crash frequency/rate. Even with a set of guidelines, the common practice in Oklahoma is to place paved shoulders in every new pavement being constructed, regardless of the roadway characteristics. Shoulder width varies from 4 to 8 ft on 2-lane rural roads, and it is 8 ft for the other rural roads.

No cost information was provided by Oklahoma DOT.

No previous study to evaluate the effectiveness of paved shoulders was performed.

A main concern in Oklahoma regarding paving shoulders is related to the right-of-way purchasing process. ODOT sometimes has to implement only 2 ft paved shoulders on 2-lane rural roads, even if the policy states a minimum of 4 ft, because of the right-of-way limits.

Shoulder Rumble Strips and Stripes

ODOT has a policy last updated in 2011 on guidelines of implementation of shoulder rumble strips. The application of shoulder rumble strips is based on the shoulder width. Rumble strips basic dimensions are A = 16 in, B = 6 to 8 in, C = 9 to 15 in, and D = 3 to 6 in for shoulders of 4 ft or less, 6 in to shoulders greater than 4 ft. No rumble stripes are implemented in Oklahoma.

In Oklahoma, shoulder rumble strips cost approximately \$0.10 per linear foot.

No study regarding the effectiveness of shoulder rumble strips was performed in Oklahoma yet.

*q) Rhode Island Department of Transportation*

Paved Shoulders

Rhode Island DOT usually widens paved shoulders on highways that are being resurfaced. The state tries to meet AASHTO guidelines, but they also consider crash history (ROR crashes), total roadway width (some roads are very narrow with not enough space for shoulders), traffic volume (reducing the number of lanes through road diet allows an increase of shoulder width), bike presence, and speed limit (narrowing traffic lanes for traffic calming allows an increase of shoulder width). No specific policy or set of guidelines was provided by the Rhode Island DOT.

The costs of paved shoulders range from \$80,000 to \$250,000 per mile. Projects are funded by the Surface Transportation Program (STP).

The majority of the shoulders in the state are paved. No study was finished yet, but there is an ongoing evaluation of projects involving safety related countermeasures such as shoulder widening to reduce ROR crashes.

Shoulder Rumble Strips and Stripes

Rhode Island DOT (RIDOT) is currently updating the existing shoulder rumble strips policy, and should have a revised one by the end of 2014. The implementation of shoulder rumble strips is based on functional classification, shoulder width, travel lane width, presence of bicyclists, and crash frequency/rate. The previous policy is from 2005, and determined that shoulder rumble strips shall be installed on new, reconstructed, and resurfaced shoulders only on highways with a high incident of run-off-road crashes. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 12

in, and  $D = 12$  in. The state agency does not have rumble stripes, but has future plans of implementing them.

Rumble strips costs are approximately \$1,600 per mile. Most are funded by STP or HSIP funding sources.

No evaluation of the performance and/or effectiveness of shoulder rumble strips has been performed in Rhode Island previously. Since rumble strips are a FHWA proven safety countermeasure, studies are not required to install them in the state. However, before and after studies on all new rumble strip/stripe installations will be performed by the RIDOT.

*r) South Carolina Department of Transportation*

Paved Shoulders

South Carolina Department of Transportation (SCDOT) has a policy from 2006 that establishes the guidelines for paving previously unpaved shoulders for new pavements being constructed, for pavement resurfacing projects, for pavement restoration projects, for pavement rehabilitation projects, and as stand-alone improvements. Factors that determine the need of paving shoulders are: functional classification, horizontal alignment, travel lane width, total roadway width, traffic volume, truck percentage, presence of bicyclists, area type (rural vs. urban), speed limit, and crash frequency/rate.

All of the factors listed above influence the need to widen shoulders for a safety section project, but SCDOT is usually limited due to available right-of-way, environmental constraints, and available funding.

The typical costs per mile of paving shoulders in South Carolina are currently in the range of \$170,000.00 to \$200,000.00.

No study has been performed yet in the state to verify the performance and/or effectiveness of paving shoulders. There is the plan of starting soon the evaluation of projects initiated in 2012 using highway safety criteria.

### Shoulder Rumble Strips and Stripes

The policy for shoulder rumble strips and rumble stripes was modified by the SCDOT in 2011. Rumble strips shall be placed on all shoulders or edgelines of all controlled access highways or freeways. Rumble strips shall be placed on shoulders or edgelines of all partial and non-controlled access roadways if the roadway is rural, the ADT is 500 vehicles per day or greater, the posted speed limit is 45 mph or greater, the total roadway width is greater than 20 ft, and the roadway is not part of the statewide bicycle touring route. Rumble strips are applied to roads with shoulder width of at least 4 feet, while rumble stripes are applied when the shoulder width is smaller than 4 ft. Rumble strips basic dimensions are A = 16 in, B = 7 in, C = 14 in, and D = 4 in. The state agency also has rumble stripes applied to rural roads, with dimensions A = 16 in, B = 7 in, C = 14 in, and D = 0 in.

Costs of striping the pavement are approximately \$534 per mile.

Main challenges include the tentative of using fog seal but the material did not adhere well. The SCDOT also reports that they get complaints about noise frequently. Several complaints are received from bicyclists. The SCDOT is trying to implement a gap method (48' of rumble with a 12' gap) to give bicyclists an exit point from the shoulder into the lane.

*s) Tennessee Department of Transportation*

Paved Shoulders

Tennessee DOT (TDOT) has a policy for paving previously unpaved shoulders for new pavements being constructed, for pavement resurfacing projects, and as stand-alone improvements. The policy for paved shoulders in Tennessee has changed within the last 5 years. Shoulder width is a function of administrative classification (Interstate, U.S., State, County), traffic volume, speed limit, and crash frequency/rate.

The estimated cost for paving shoulders in Tennessee is \$350,000 per mile. This is a new initiative through the Project Safety Office that is in the pilot stage. They use HSIP funds.

No study has been performed in Tennessee to evaluate the performance and/or effectiveness of paving shoulders.

TDOT reported that the main concern they have when paving shoulders is the elevated cost of the right-of-way and utilities.

Shoulder Rumble Strips and Stripes

The TDOT last revised their shoulder rumble strips policies in 2014. The implementation of shoulder rumble strips in the state are based on shoulder width, presence of bicyclists, area type (urban vs. rural), speed limit, and crash frequency/rate. Rumble strips basic dimensions are A = 4, 8, or 16 in, B = 5 in, C = 12 in, and D = 12 in. Rumble stripes basic dimensions are A = 4, 8, or 16 in, B = 5 in, C = 12 in, and D = 0 in.

Implementing shoulder rumble strips in Tennessee has an average cost of \$507.00 per mile. Funds also come from HSIP.

No study regarding the effectiveness of shoulder rumble strips and stripes was developed in Tennessee.

*t) Texas Department of Transportation*

Paved Shoulders

Texas Department of Transportation (TxDOT) defines the shoulder widths to be applied based on total roadway width, traffic volume, truck percentage, area type (rural or urban), and crash frequency/rate. There is ongoing research of the Highway Safety Improvement Program (HSIP) and a statewide systemic widening program to define critical ADT, truck % and number of K and A crashes on rural 2-lane highways to determine shoulder width.

TxDOT reported that the range of costs depends on the amount of pavement being added. General construction funds and Highway Safety Improvement Program (HSIP) funds are used to widen highways.

In 2013, a report was released by TxDOT regarding several safety programs, one of them being the High Risk Rural Roads (HRRR) Program. The HRRR Program is part of the HSIP. Approximately 55% of fatalities in Texas occur in rural roads; therefore, the purpose of the program is to achieve a significant reduction in traffic fatalities and incapacitating injuries on rural roads. The program included construction of 1 to 4 ft paved shoulders where no shoulders existed previously. There was a 25% reduction factor in run-off-road crashes. The reduction factor represents the percentage reduction in crash costs or severity that can be expected as a result of the construction or widening of paved shoulders.

### Shoulder Rumble Strips and Stripes

The current practice of installing shoulder rumble strips in Texas changed in 2013. The implementation of shoulder rumble strips is a function of shoulder width, speed limit, and pavement depth. Shoulder width dictates which type of rumble strip is available to use, and pavement depth limits where milled in shoulder texturing can be installed (2 inch minimum required). Rumble strips should not be placed on roadways with a posted speed limit of 45 MPH or less. Rumble strips basic dimensions are A = 8 to 16 in, B = 7 in, C = 12 in, and D = 6 in minimum. Rumble stripes basic dimensions are A = 8 to 16 in, B = 7 in, C = 12 in, and D = 4 to 12 in.

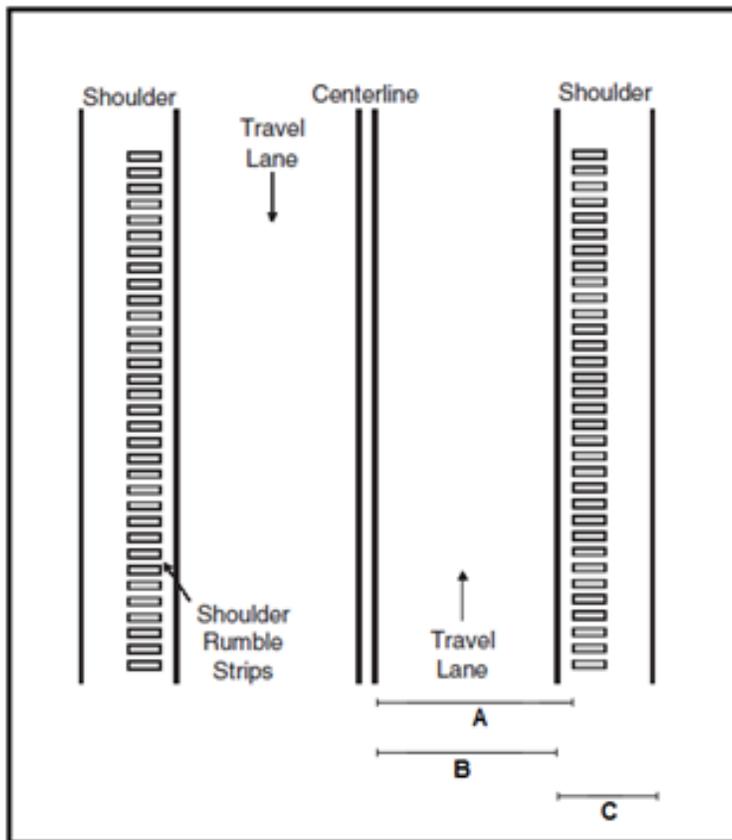
The average cost of scoring the pavement is \$0.16 per linear foot on asphalt. Rumble strips projects are also funded by the HSIP.

The 2013 HSIP report included installation of milled-in or rolled-in rumble strips along the shoulder. There was a 50% reduction factor in run-off-road crashes. The reduction factor represents the percentage reduction in crash costs or severity that can be expected as a result of the implementation of shoulder rumble strips.

**APPENDIX C**  
**EXAMPLE OF SHEET USED FOR VERIFICATION OF GEOMETRY OF STUDY**  
**SITES FOR THE STUDY OF THE EFFECTS OF PAVEMENT WIDENING,**  
**RUMBLE STRIPS, AND RUMBLE STRIPES ON RURAL HIGHWAYS IN**  
**ALABAMA**

**ALABAMA DEPARTMENT OF TRANSPORTATION**  
**SHOULDER RUMBLE STRIPS FIELD MEASUREMENTS WORKSHEET**

Division: 4	Target Start Date: 5/27/2011
Route Number: 1	Target Completion Date: 8/31/2012
Project Number: EB-HSIP-0001(566)	County: Cleburne
Begin Milepost: 211.333	End Milepost: 221.027



Measurements:  
 # of Lanes: \_\_\_\_\_  
 A: \_\_\_\_\_  
 B: \_\_\_\_\_  
 C: \_\_\_\_\_

Field Checked Begin Milepost: \_\_\_\_\_

Field Checked End Milepost: \_\_\_\_\_

Legend:  
 A: Distance from Centerline to beginning of Rumble Strips  
 B: Lane Width  
 C: Shoulder Width